



**Tennessee Department of Correction
Recidivism Study
Felon Releases 2001-2007**

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INTRODUCTION

The Tennessee Department of Correction (TDOC) is pleased to present this report based on an analysis of felons released between 2001 and 2007. A systematic investigation of *who* is being released and *how* they are being released reveals patterns that may be surprising. Recidivism comparisons were made between locations of release, types of release, conviction offense, sex and race. The full report, entitled Statistical Abstract: TDOC Recidivism Study - CY 2001-2007 can be accessed at www.tn.gov/correction.

Recidivism is not a subject routinely associated with good news. The best news would be that no felons return once they are released. While that is not the case, what is true is that some rates of return have declined in significant ways. Certainly any return to custody represents both personal and economic costs for victims and their families so no attempt will be made to minimize the impact of recidivism. However, the information contained in this report provides hope and insight in to the trends developing in Tennessee.

Recidivism generally refers to an offender's participation in criminal endeavors subsequent to his release from prison. It is usually counted on the basis of actions that result in the offender's return to prison. Sometimes an offender commits a new crime and is arrested, convicted, and returned to state prison to serve a new sentence. Other times an offender violates a condition of his release and is returned to prison to serve what remains of his original sentence or his original sentence with extra time having been added.

The Tennessee Department of Correction (TDOC) has joined with the Association of Correctional Administrators (ASCA) and other departments of correction in their adoption of both standardized terminology and a time frame for assessing recidivism. As suggested by the Bureau of Justice Statistics, recidivism has been measured by counting the criminal acts that result in re-arrest, reconviction, or a return to prison of an individual with or without a new sentence for a period of three years. Offenders are herein referred to as being "unique" in reference to their first release from incarceration and their recidivism is counted upon their first return to incarceration for each calendar year. This is a departure from the methodology used in previous reports where multiple returns for offenders were counted through out the time frame of each study. While a change in measurement does make direct comparisons of TDOC's other published recidivism rates impossible, counting recidivism as others do will optimize our ability to make comparisons with other departments of correction and provide context to determine whether critical periods of time are shown to affect recidivism rates.

A clear understanding of the time frame within which recidivism occurs will provide information useful in allocating support services. Previous studies have counted the total number of offenders who returned each year for a three year period of time. Because this study follows unique offenders on a year-by-year basis from 2001-2007, we can determine return rates for not only calendar years one, two, and three but also years four and beyond. Our goal is to provide a more comprehensive view of recidivism in Tennessee.

RELEASE TRENDS

Comprehending recidivism depends upon knowing who is being released and under what circumstances they are being released. A total of 100,633 felon releases have been made between the years 2001 and 2007. Ninety six percent (96,655) of those releases qualify to be counted as unique releases. TDOC released 37,050 of the unique releases and local jails released the remaining 59,605 felons. While local jails continue to house and release more felons than TDOC, the disparity in release is beginning to narrow.

Releases for January 2001 - December 2007						
Calendar Year	System Wide		TDOC		Local Jail	
	Total Releases	Unique Yearly Releases	TDOC Releases	Unique Yearly Releases	Local Jail Releases	Unique Yearly Releases
2001	12,508	12,151	4,450	4,423	8,058	7,728
2002	13,144	12,649	4,374	4,336	8,770	8,313
2003	13,434	12,904	4,928	4,873	8,506	8,031
2004	14,048	13,479	5,380	5,348	8,668	8,131
2005	15,169	14,500	5,602	5,545	9,567	8,955
2006	16,121	15,452	6,267	6,197	9,854	9,255
2007	16,209	15,520	6,396	6,328	9,813	9,192
Total	100,633	96,655	37,397	37,050	63,236	59,605

You may not have known that more than 60% of felons released in Tennessee are being released from local jails. Some of these felons have been sentenced under Section 40-35-104 Sentencing Alternatives which provides for their time to be served in a local jail if they were convicted of a felony after November 1, 1989 and have no more than six years to serve and live in Shelby or Davidson County or they have no more than three years to serve in any other county. The rest of the felons released from local jails are back-ups (sentenced to TDOC but no bed space was available for them) or felons who have a split confinement sentence that requires them to serve their sentence locally.

Between 2001 and 2007, TDOC releases have increased by 43.7% (43.1% unique) while jail releases have only increased by 21.8% (18.9% unique). As shown below, felons released from TDOC in 2001 accounted for 35.6% (36.4% unique) of the total number of system wide releases. Jails in 2001 accounted for 64.4% (63.6 unique) of the total number of system wide releases. By 2007, felons released from TDOC accounted for 39.5% (40.8% unique) of the system wide releases and jails accounted for 60.5% (59.2%) of the system wide releases.

Total and Unique Releases 2001 and 2007					
Calendar Year	Facility	Total Releases	% of Total	Unique Releases	% of Total
2001	TDOC	4,450	35.6%	4,423	36.4%
	JAILS	8,058	64.4%	7,728	63.6%
2007	TDOC	6,396	39.5%	6,328	40.8%
	JAILS	9,813	60.5%	9,192	59.2%

RECIDIVISM

System wide recidivism rates have remained stable from 2001-2007. When there is a departure from the average (in the four years and beyond) it is in the direction of declining rates of return.

System wide Return Rates January 2001 - December 2007											
Calendar Year	Total Releases	Unique Yearly Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	12,508	12,151	3,032	4,697	5,544	6,980	25.0%	38.7%	45.6%	57.4%	5,171
2002	13,144	12,649	3,196	4,901	5,790	7,069	25.3%	38.7%	45.8%	55.9%	5,580
2003	13,434	12,904	3,350	5,133	6,035	7,030	26.0%	39.8%	46.8%	54.5%	5,874
2004	14,048	13,479	3,484	5,259	6,174	6,921	25.8%	39.0%	45.8%	51.3%	6,558
2005	15,169	14,500	3,869	5,795	6,729	N/A	26.7%	40.0%	46.4%	N/A	7,437
2006	16,121	15,452	4,164	6,118	N/A	N/A	26.9%	39.6%	N/A	N/A	8,725
2007	16,209	15,520	3,952	N/A	N/A	N/A	25.5%	N/A	N/A	N/A	10,293
Average							25.9%	39.3%	46.1%	54.8%	

RECIDIVISM BY LOCATION

TDOC has demonstrated substantial (11.1%) decline in return rates at four years and beyond for the period 2001 to 2004. This is particularly striking when compared to the minimal (2.5%) decline in returns for jail releases during the same period of time. While only partial information is currently available for 2005-2007, the data seems to be following the same pattern of difference in declining return rates.

TDOC Return Rates											
January 2001 - December 2007											
Calendar Year	TDOC Releases	Unique Yearly Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	4,450	4,423	852	1,516	1,856	2,426	19.3%	34.3%	42.0%	54.8%	1,997
2002	4,374	4,336	749	1,357	1,698	2,144	17.3%	31.3%	39.2%	49.4%	2,192
2003	4,928	4,873	891	1,594	2,002	2,378	18.3%	32.7%	41.1%	48.8%	2,495
2004	5,380	5,348	931	1,644	2,039	2,336	17.4%	30.7%	38.1%	43.7%	3,012
2005	5,602	5,545	1,030	1,779	2,152	N/A	18.6%	32.1%	38.8%	N/A	3,263
2006	6,267	6,197	1,225	2,033	N/A	N/A	19.8%	32.8%	N/A	N/A	3,899
2007	6,396	6,328	1,139	N/A	N/A	N/A	18.0%	N/A	N/A	N/A	4,680
Average							18.4%	32.3%	39.8%	49.2%	

Local Jail Return Rates											
January 2001 - December 2007											
Calendar Year	Local Jail Releases	Unique Yearly Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	8,058	7,728	2,180	3,181	3,688	4,554	28.2%	41.2%	47.7%	58.9%	3,174
2002	8,770	8,313	2,447	3,544	4,092	4,925	29.4%	42.6%	49.2%	59.2%	3,388
2003	8,506	8,031	2,459	3,539	4,033	4,652	30.6%	44.1%	50.2%	57.9%	3,379
2004	8,668	8,131	2,553	3,615	4,135	4,585	31.4%	44.5%	50.9%	56.4%	3,546
2005	9,567	8,955	2,839	4,016	4,577	N/A	31.7%	44.8%	51.1%	N/A	4,174
2006	9,854	9,255	2,939	4,085	N/A	N/A	31.8%	44.1%	N/A	N/A	4,826
2007	9,813	9,192	2,813	N/A	N/A	N/A	30.6%	N/A	N/A	N/A	5,613
Average							30.5%	43.6%	49.8%	58.1%	

There is a growing disparity between TDOC and jail return rates. While unique yearly releases have increased for both locations, those being released from jails persistently post return rates that are substantially higher than those being released from TDOC. At most points of comparison with TDOC, jails post a double digit difference in return rates.

Return Rate Differences Between TDOC and Local Jails				
<u>Calendar</u> <u>Year</u>	% Return Rate Differences			
	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>
2001	8.9%	6.9%	5.7%	4.1%
2002	12.1%	11.3%	10.0%	9.8%
2003	12.3%	11.4%	9.1%	9.1%
2004	14.0%	13.8%	12.8%	12.7%
2005	13.1%	12.7%	12.3%	N/A
2006	12.0%	11.3%	N/A	N/A
2007	12.6%	N/A	N/A	N/A

RELEASE BY TYPE

Tennessee has increased the number of felons released each year since 2001. The table shows total yearly releases and unique yearly releases for each calendar year. The unique releases are further differentiated on the basis of release type. The four release types considered are releases to community corrections, releases due to sentence expiration, releases to parole, and releases to probation. The percentage of unique releases for each release type is included.

System wide Releases by Type January 2001 - December 2007										
<u>Calendar</u> <u>Year</u>	<u>Total</u> <u>Releases</u>	<u>Unique</u> <u>Yearly</u> <u>Releases</u>	Number of Unique Releases By Type				% of Unique Releases By Type			
			<u>CC</u>	<u>EXP</u>	<u>PAR</u>	<u>PROB</u>	<u>CC</u>	<u>EXP</u>	<u>PAR</u>	<u>PROB</u>
2001	12,508	12,151	913	4,058	3,213	3,967	7.5%	33.4%	26.4%	32.6%
2002	13,144	12,649	1,107	4,373	2,966	4,203	8.8%	34.6%	23.4%	33.2%
2003	13,434	12,904	1,195	4,510	3,053	4,146	9.3%	35.0%	23.7%	32.1%
2004	14,048	13,479	1,105	4,830	3,331	4,213	8.2%	35.8%	24.7%	31.3%
2005	15,169	14,500	1,287	4,870	3,689	4,654	8.9%	33.6%	25.4%	32.1%
2006	16,121	15,452	1,308	5,066	4,343	4,735	8.5%	32.8%	28.1%	30.6%
2007	16,209	15,520	1,255	5,029	4,489	4,747	8.1%	32.4%	28.9%	30.6%
Average							8.5%	33.9%	25.8%	31.8%

The distribution of unique releases amongst release types has shown little change from 2001 to 2007. Release due to sentence expiration represents the largest category of release but only minimally exceeds release to probation. Release to parole, on average, comprises about 25% of unique releases. Release to community corrections is the smallest category of release with less than 10% of unique releases being made in this way.

A comparison of the distribution of release types between release locations (TDOC and local jails) reveals that about 87% of TDOC releases are to either parole or sentence expiration.

TDOC Releases by Type January 2001 - December 2007										
Calendar Year	Total Releases	Unique Yearly Releases	Number of Unique Releases By Type				% of Unique Releases By Type			
			CC	EXP	PAR	PROB	CC	EXP	PAR	PROB
2001	4,450	4,423	15	1,593	2,292	523	0.3%	36.0%	51.8%	11.8%
2002	4,374	4,336	10	1,754	2,096	476	0.2%	40.5%	48.3%	11.0%
2003	4,928	4,873	22	1,951	2,299	601	0.5%	40.0%	47.2%	12.3%
2004	5,380	5,348	18	2,162	2,489	679	0.3%	40.4%	46.5%	12.7%
2005	5,602	5,545	24	2,061	2,818	642	0.4%	37.2%	50.8%	11.6%
2006	6,267	6,197	22	2,154	3,263	758	0.4%	34.8%	52.7%	12.2%
2007	6,396	6,328	25	2,237	3,371	695	0.4%	35.4%	53.3%	11.0%
Average							0.4%	37.7%	50.1%	11.8%

In contrast, about 75% of local jail releases are to probation or sentence expiration. We can also see that local jails release significantly more inmates to community corrections than TDOC, and TDOC makes significantly more releases to parole than local jails.

Local Jail Releases by Type January 2001 - December 2007										
Calendar Year	Total Releases	Unique Yearly Releases	Number of Unique Releases By Type				% of Unique Releases By Type			
			CC	EXP	PAR	PROB	CC	EXP	PAR	PROB
2001	8,058	7,728	898	2,465	921	3,444	11.6%	31.9%	11.9%	44.6%
2002	8,770	8,313	1,097	2,619	870	3,727	13.2%	31.5%	10.5%	44.8%
2003	8,506	8,031	1,173	2,559	754	3,545	14.6%	31.9%	9.4%	44.1%
2004	8,668	8,131	1,087	2,668	842	3,534	13.4%	32.8%	10.4%	43.5%
2005	9,567	8,955	1,263	2,809	871	4,012	14.1%	31.4%	9.7%	44.8%
2006	9,854	9,255	1,286	2,912	1,080	3,977	13.9%	31.5%	11.7%	43.0%
2007	9,813	9,192	1,230	2,792	1,118	4,052	13.4%	30.4%	12.2%	44.1%
Average							13.5%	31.6%	10.8%	44.1%

RECIDIVISM BY TYPE OF RELEASE

COMMUNITY CORRECTIONS

System wide return rates for the four categories of release vary. Releases to community corrections show the highest rate of return in every year under consideration. By year 3, almost 75% of those released have been returned.

System wide Return Rates for Releases to Community Corrections January 2001 - December 2007											
CY	Total Releases	Unique Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
-	<u>Gross</u>	<u>Unique</u>									
2001	992	913	439	569	632	694	48.1%	62.3%	69.2%	76.0%	219
2002	1,238	1,107	536	683	742	827	48.4%	61.7%	67.0%	74.7%	280
2003	1,382	1,195	642	827	888	938	53.7%	69.2%	74.3%	78.5%	257
2004	1,308	1,105	614	776	826	868	55.6%	70.2%	74.8%	78.6%	237
2005	1,537	1,287	751	908	971	N/A	58.4%	70.6%	75.4%	N/A	295
2006	1,520	1,308	702	883	N/A	N/A	53.7%	67.5%	N/A	N/A	392
2007	1,445	1,255	611	N/A	N/A	N/A	48.7%	N/A	N/A	N/A	511
Average							52.4%	66.9%	72.2%	76.9%	

TDOC releases very few felons to community corrections.

TDOC Return Rates for Releases to Community Corrections January 2001 - December 2007											
CY	Unique TDOC Releases	Unique TDOC Comm Corr Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	4,423	15	5	7	9	13	33.3%	46.7%	60.0%	86.7%	2
2002	4,336	10	2	6	7	8	20.0%	60.0%	70.0%	80.0%	2
2003	4,873	22	6	13	16	17	27.3%	59.1%	72.7%	77.3%	5
2004	5,348	18	8	11	12	14	44.4%	61.1%	66.7%	77.8%	4
2005	5,545	24	5	13	16	N/A	20.8%	54.2%	66.7%	N/A	7
2006	6,197	22	7	11	N/A	N/A	31.8%	50.0%	N/A	N/A	10
2007	6,328	25	6	N/A	N/A	N/A	24.0%	N/A	N/A	N/A	17
Average							28.8%	55.2%	67.2%	80.4%	

However, those who are released from TDOC to community corrections initially fare better than those released to community corrections from jails. A comparison of first year return rates reveals that TDOC average return rates are significantly lower (23.9%) than jail return rates.

TDOC Return Rates for Releases to Community Corrections January 2001 - December 2007											
CY	Unique TDOC Releases	Unique TDOC Comm Corr Releases	Number of Releases				% Return Rate				No Readmissions
			Returned in Years				in Years				
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	4,423	15	5	7	9	13	33.3%	46.7%	60.0%	86.7%	2
2002	4,336	10	2	6	7	8	20.0%	60.0%	70.0%	80.0%	2
2003	4,873	22	6	13	16	17	27.3%	59.1%	72.7%	77.3%	5
2004	5,348	18	8	11	12	14	44.4%	61.1%	66.7%	77.8%	4
2005	5,545	24	5	13	16	N/A	20.8%	54.2%	66.7%	N/A	7
2006	6,197	22	7	11	N/A	N/A	31.8%	50.0%	N/A	N/A	10
2007	6,328	25	6	N/A	N/A	N/A	24.0%	N/A	N/A	N/A	17
Average							28.8%	55.2%	67.2%	80.4%	

Local Jail Return Rates for Releases to Community Corrections January 2001 - December 2007											
Calendar Year	Unique Jail Releases	Unique Jail Comm Corr Releases	Number of Releases				% Return Rate				No Readmissions
			Returned in Years				in Years				
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	7,728	898	434	562	623	681	48.3%	62.6%	69.4%	75.8%	217
2002	8,313	1,097	533	677	735	819	48.6%	61.7%	67.0%	74.7%	278
2003	8,031	1,173	635	814	872	921	54.1%	69.4%	74.3%	78.5%	252
2004	8,131	1,087	605	765	814	854	55.7%	70.4%	74.9%	78.6%	233
2005	8,955	1,263	743	895	955	N/A	58.8%	70.9%	75.6%	N/A	288
2006	9,255	1,286	695	872	N/A	N/A	54.0%	67.8%	N/A	N/A	382
2007	9,192	1,230	605	N/A	N/A	N/A	49.2%	N/A	N/A	N/A	494
Average							52.7%	67.1%	72.2%	76.9%	

DISPARITY BETWEEN LOCATIONS FOR COMMUNITY CORRECTIONS

A comparison of difference in return rates between TDOC and jails reveals that felons released to community corrections from jails are significantly more likely to return.

Return Rate Differences Between TDOC and Local Jails				
Calendar Year	% Return Rate Differences Releases to Community Corrections			
	1 Yr	2 Yrs	3 Yrs	4+ Yrs
2001	15.0%	15.9%	9.4%	10.8%
2002	28.6%	1.7%	3.0%	5.3%
2003	26.9%	10.3%	1.6%	1.2%
2004	11.2%	9.3%	8.2%	0.8%
2005	38.0%	16.7%	8.9%	N/A
2006	22.2%	17.8%	N/A	N/A
2007	25.2%	N/A	N/A	N/A

RECIDIVISM FOR RELEASES DUE TO SENTENCE EXPIRATION

System wide return rates for felons released due to sentence expiration are very low. First year return rates average 8.0%, second year average 17.1%, third year average 24.7%, and four years and beyond average 37.1%. Return rates have shown declines in all four time periods with the four years and beyond showing the most significant decrease (10.4%).

System wide Return Rates for Releases to Expiration January 2001 - December 2007											
CY	Total Releases	Unique Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	4,133	4,058	398	776	1,048	1,706	9.8%	19.1%	25.8%	42.0%	2,352
2002	4,469	4,373	351	757	1,077	1,679	8.0%	17.3%	24.6%	38.4%	2,694
2003	4,607	4,510	351	828	1,155	1,638	7.8%	18.4%	25.6%	36.3%	2,872
2004	4,932	4,830	356	794	1,168	1,525	7.4%	16.4%	24.2%	31.6%	3,305
2005	4,994	4,870	346	777	1,125	N/A	7.1%	16.0%	23.1%	N/A	3,597
2006	5,195	5,066	394	794	N/A	N/A	7.8%	15.7%	N/A	N/A	4,058
2007	5,183	5,029	392	N/A	N/A	N/A	7.8%	N/A	N/A	N/A	4,388
Average							8.0%	17.1%	24.7%	37.1%	

Felons released due to sentence expiration from TDOC have significantly lower return rates than felons released due to sentence expiration from jails.

TDOC Return Rates for Releases to Expiration January 2001 - December 2007											
CY	Unique TDOC Releases	Unique TDOC Expiration Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			<u>2</u>		<u>3</u>		<u>1 Yr</u>		<u>4 Yrs</u>		
			<u>1 Yr</u>	<u>Yrs</u>	<u>Yrs</u>	<u>4+ Yrs</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4 Yrs</u>	
2001	4,423	1,593	105	234	339	581	6.6%	14.7%	21.3%	36.5%	1,012
2002	4,336	1,754	78	230	349	554	4.4%	13.1%	19.9%	31.6%	1,200
2003	4,873	1,951	117	291	425	607	6.0%	14.9%	21.8%	31.1%	1,344
2004	5,348	2,162	92	267	420	561	4.3%	12.3%	19.4%	25.9%	1,601
2005	5,545	2,061	92	228	353	N/A	4.5%	11.1%	17.1%	N/A	1,650
2006	6,197	2,154	111	260	N/A	N/A	5.2%	12.1%	N/A	N/A	1,820
2007	6,328	2,237	99	N/A	N/A	N/A	4.4%	N/A	N/A	N/A	2,052
Average							5.0%	13.0%	19.9%	31.3%	

Local Jail Return Rates for Releases to Expiration January 2001 - December 2007											
Calendar Year	Unique Jail Releases	Unique Jail Expiration Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			<u>2</u>		<u>3</u>		<u>1 Yr</u>		<u>4 Yrs</u>		
			<u>1 Yr</u>	<u>Yrs</u>	<u>Yrs</u>	<u>4+ Yrs</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4 Yrs</u>	
2001	7,728	2,465	293	542	709	1,125	11.9%	22.0%	28.8%	45.6%	1,340
2002	8,313	2,619	273	527	728	1,125	10.4%	20.1%	27.8%	43.0%	1,494
2003	8,031	2,559	234	537	730	1,031	9.1%	21.0%	28.5%	40.3%	1,528
2004	8,131	2,668	264	527	748	964	9.9%	19.8%	28.0%	36.1%	1,704
2005	8,955	2,809	254	549	772	N/A	9.0%	19.5%	27.5%	N/A	1,947
2006	9,255	2,912	283	534	N/A	N/A	9.7%	18.3%	N/A	N/A	2,238
2007	9,192	2,792	293	N/A	N/A	N/A	10.5%	N/A	N/A	N/A	2,336
Average							10.1%	20.1%	28.1%	41.3%	

DISPARITY BETWEEN LOCATIONS FOR RELEASES TO EXPIRATION

A comparison of difference in return rates between TDOC and jails reveals that felons released due to sentence expiration from jails are not only significantly more likely to return but that the likelihood of their return accelerates at 4 years and beyond.

Return Rate Differences Between TDOC and Local Jails				
- Calendar	% Return Rate Differences Releases to Expiration			
<u>Year</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>
2001	5.3%	7.3%	7.5%	9.2%
2002	6.0%	7.0%	7.9%	11.4%
2003	3.1%	6.1%	6.7%	9.2%
2004	5.6%	7.4%	8.6%	10.2%
2005	4.6%	8.5%	10.4%	N/A
2006	4.6%	6.3%	N/A	N/A
2007	6.1%	N/A	N/A	N/A

RECIDIVISM FOR RELEASES TO PAROLE

Return rates for felons released to parole are the most consistent across time and location of release. System wide releases to parole average a 25.8% return rate in the first year, 43.2% for the second year, 51.1% for the third year, and 59.3% for four years and beyond.

System wide Return Rates for Releases to Parole January 2001 - December 2007											
CY	Total Releases	Unique Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	
2001	3,243	3,213	842	1,396	1,649	2,010	26.2%	43.4%	51.3%	62.6%	1,203
2002	3,000	2,966	740	1,274	1,525	1,801	24.9%	43.0%	51.4%	60.7%	1,165
2003	3,094	3,053	810	1,341	1,603	1,803	26.5%	43.9%	52.5%	59.1%	1,250
2004	3,362	3,331	849	1,416	1,667	1,824	25.5%	42.5%	50.0%	54.8%	1,507
2005	3,722	3,689	957	1,600	1,860	N/A	25.9%	43.4%	50.4%	N/A	1,755
2006	4,382	4,343	1,157	1,856	N/A	N/A	26.6%	42.7%	N/A	N/A	2,286
2007	4,521	4,489	1,110	N/A	N/A	N/A	24.7%	N/A	N/A	N/A	2,914
Average							25.8%	43.2%	51.1%	59.3%	

TDOC and jail return rates for felons released to parole are similar. However, TDOC previously posted higher rates of return than jails in years four and beyond. That trend has now been reversed. TDOC return rates for felons released to parole declined 9.3% between 2001 and 2004.

TDOC Return Rates for Releases to Parole January 2001 - December 2007											
CY	Unique TDOC Releases	Unique TDOC Parole Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	4,423	2,292	593	1,007	1,199	1,473	25.9%	43.9%	52.3%	64.3%	819
2002	4,336	2,096	520	890	1,078	1,284	24.8%	42.5%	51.4%	61.3%	812
2003	4,873	2,299	603	1,014	1,231	1,388	26.2%	44.1%	53.5%	60.4%	911
2004	5,348	2,489	634	1,060	1,247	1,370	25.5%	42.6%	50.1%	55.0%	1,119
2005	5,545	2,818	720	1,221	1,433	N/A	25.6%	43.3%	50.9%	N/A	1,326
2006	6,197	3,263	863	1,410	N/A	N/A	26.4%	43.2%	N/A	N/A	1,690
2007	6,328	3,371	834	N/A	N/A	N/A	24.7%	N/A	N/A	N/A	2,173
Average							25.6%	43.3%	51.6%	60.2%	

Local Jail Return Rates for Releases to Parole January 2001 - December 2007											
CY	Unique Jail Releases	Unique Jail Parole Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	7,728	921	249	389	450	537	27.0%	42.2%	48.9%	58.3%	384
2002	8,313	870	220	384	447	517	25.3%	44.1%	51.4%	59.4%	353
2003	8,031	754	207	327	372	415	27.5%	43.4%	49.3%	55.0%	339
2004	8,131	842	215	356	420	454	25.5%	42.3%	49.9%	53.9%	388
2005	8,955	871	237	379	427	N/A	27.2%	43.5%	49.0%	N/A	429
2006	9,255	1,080	294	446	N/A	N/A	27.2%	41.3%	N/A	N/A	596
2007	9,192	1,118	276	N/A	N/A	N/A	24.7%	N/A	N/A	N/A	741
Average							26.3%	42.8%	49.7%	56.7%	

DISPARITY BETWEEN LOCATIONS FOR RELEASES TO PAROLE

A comparison of return rates between TDOC and jails reveals that felons released to parole show little difference on the basis or release location.

Return Rate Differences Between TDOC and Local Jails				
Calendar Year	% Return Rate Differences Releases to Parole			
	1 Yr	2 Yrs	3 Yrs	4+ Yrs
2001	1.2%	1.7%	3.5%	6.0%
2002	0.5%	1.7%	0.1%	1.8%
2003	1.2%	0.7%	4.2%	5.3%
2004	0.1%	0.3%	0.2%	1.1%
2005	1.7%	0.2%	1.8%	N/A
2006	0.8%	1.9%	N/A	N/A
2007	0.1%	N/A	N/A	N/A

RECIDIVISM FOR RELEASES TO PROBATION

While parole return rates are relatively stable, the same cannot be said for probation. System wide, increases across time are evident in years one - three, with return rates for 4 years and beyond being stable over time.

System wide Return Rates for Releases to Probation January 2001 - December 2007											
CY	Total Releases Gross	Unique Releases Unique	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	4,140	3,967	1,353	1,956	2,215	2,570	34.1%	49.3%	55.8%	64.8%	1,397
2002	4,437	4,203	1,569	2,187	2,446	2,762	37.3%	52.0%	58.2%	65.7%	1,441
2003	4,351	4,146	1,547	2,137	2,389	2,651	37.3%	51.5%	57.6%	63.9%	1,495
2004	4,446	4,213	1,665	2,273	2,513	2,704	39.5%	54.0%	59.6%	64.2%	1,509
2005	4,916	4,654	1,815	2,510	2,773	N/A	39.0%	53.9%	59.6%	N/A	1,790
2006	5,024	4,735	1,911	2,585	N/A	N/A	40.4%	54.6%	N/A	N/A	1,989
2007	5,060	4,747	1,839	N/A	N/A	N/A	38.7%	N/A	N/A	N/A	2,480
Average							38.1%	52.6%	58.2%	64.7%	

Return rates for felons released to probation from TDOC have been declining and are significantly lower than return rates for felons released to probation from jail.

TDOC Return Rates for Releases to Probation January 2001 - December 2007											
CY	Unique TDOC Releases	Unique TDOC Probation Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	4,423	523	149	268	309	359	28.5%	51.2%	59.1%	68.6%	164
2002	4,336	476	148	231	264	298	31.1%	48.5%	55.5%	62.6%	178
2003	4,873	601	164	276	330	366	27.3%	45.9%	54.9%	60.9%	235
2004	5,348	679	196	306	360	391	28.9%	45.1%	53.0%	57.6%	288
2005	5,545	642	210	317	350	N/A	32.7%	49.4%	54.5%	N/A	280
2006	6,197	758	244	352	N/A	N/A	32.2%	46.4%	N/A	N/A	379
2007	6,328	695	200	N/A	N/A	N/A	28.8%	N/A	N/A	N/A	438
Average							29.9%	47.8%	55.4%	62.4%	

Return rates for felons released to probation from jail are increasing.

Local Jail Return Rates for Releases to Probation January 2001 - December 2007											
Calendar Year	Unique Jail Releases	Unique Jail Probation Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	7,728	3,444	1,204	1,688	1,906	2,211	35.0%	49.0%	55.3%	64.2%	1,233
2002	8,313	3,727	1,421	1,956	2,182	2,464	38.1%	52.5%	58.5%	66.1%	1,263
2003	8,031	3,545	1,383	1,861	2,059	2,285	39.0%	52.5%	58.1%	64.5%	1,260
2004	8,131	3,534	1,469	1,967	2,153	2,313	41.6%	55.7%	60.9%	65.4%	1,221
2005	8,955	4,012	1,605	2,193	2,423	N/A	40.0%	54.7%	60.4%	N/A	1,510
2006	9,255	3,977	1,667	2,233	N/A	N/A	41.9%	56.1%	N/A	N/A	1,610
2007	9,192	4,052	1,639	N/A	N/A	N/A	40.4%	N/A	N/A	N/A	2,042
Average							39.4%	53.4%	58.7%	65.1%	

DISPARITY BETWEEN LOCATIONS FOR RELEASES TO PROBATION

A comparison of difference in return rates between TDOC and jails reveals that felons released due to probation from jails are not only significantly more likely to return but that the likelihood of their return has increased across time.

Return Rate Differences Between TDOC and Local Jails				
<u>-</u> <u>Calendar</u>	% Return Rate Differences Releases to Probation			
<u>Year</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>
2001	6.5%	2.2%	3.7%	4.4%
2002	7.0%	4.0%	3.1%	3.5%
2003	11.7%	6.6%	3.2%	3.6%
2004	12.7%	10.6%	7.9%	7.9%
2005	7.3%	5.3%	5.9%	N/A
2006	9.7%	9.7%	N/A	N/A
2007	11.7%	N/A	N/A	N/A

RELEASE BY OFFENSE GROUP

Felons being released can be grouped in to four offense categories: *person offense*, *property offense*, *societal offense*, and *other offense*. Offense categories are based upon the Tennessee Incident Based Reporting System (TIBRS) and are representative of offenses that are grouped on the basis of their related nature. The chart below lists the offenses that are included in each category. Recognizing that some felons may have multiple offenses, their most serious offense determines which category of offense is the one in which they are counted.

Person Offenses	Property Offenses
1. Homicide	1. Arson
Murder/Non-negligent Manslaughter	2. Burglary
Negligent Manslaughter	3. Forgery/Fraud
2. Kidnapping	4. Larceny/Theft
3. Sex Offenses	5. Robbery
Forcible	Robbery
Non-forcible	Aggravated Robbery
4. Assault	6. All Other Property*
Simple Assault	*Includes Bad Checks, Bribery, Embezzlement, Extortion, Motor Vehicle Theft, Vandalism/Destruction
Aggravated Assault	
Societal Offenses	All Other Offenses
1. Drugs/Narcotics	1. Conspiracy/Solicitation/Facilitation Person
Cocaine Offenses	2. Conspiracy/Solicitation/Facilitation Property
All Other Drug Offenses	3. Conspiracy/Solicitation/Facilitation Societal
2. Vehicular Homicide/DUI	4. Escape
Vehicular Homicide	5. All Other Offenses
All Other Vehicular	

DISTRIBUTION AND INCREASE IN OFFENSE RATE RELEASES

All offense category release types have increased between 2001 and 2007 at every level; system wide, TDOC, and jails. *Property offense* represents the largest category of releases for every year. *Societal offense* represents the second largest category of release and is also the fastest growing category of release. *Societal offense* releases have increased 46.1% between 2001 and 2007. *Person offense*, *property offense*, and *other offense* have increased 27.5%, 20.4%, and 17.9%, respectively, during the same period of time.

System wide Releases by Offense Group January 2001 - December 2007							
CY	Total Releases	Unique Releases	Person	Property	Societal	Other	Unknown
2001	12,508	12,151	2,039	5,546	2,974	1,472	120
2002	13,144	12,649	2,095	5,883	3,093	1,434	144
2003	13,434	12,904	2,172	5,939	3,322	1,346	125
2004	14,048	13,479	2,235	6,081	3,679	1,357	127
2005	15,169	14,500	2,381	6,418	3,989	1,571	141
2006	16,121	15,452	2,517	6,807	4,264	1,706	158
2007	16,209	15,520	2,599	6,679	4,346	1,736	160

Property offense also represents the largest category of TDOC releases. While *societal offense* represents the second largest category of release, *other offense* is the fastest growing category of release. Between 2001 and 2007, *other offense* releases increased by 77.7%. *Societal offense*, *property offense*, and *person offense* have increased 67.4%, 32.4%, 28.3%, respectively, during the same period of time.

TDOC Releases by Offense Group January 2001 - December 2007							
CY	Total Releases	Unique Releases	Person	Property	Societal	Other	Unknown
2001	12,508	4,423	999	2,071	1,027	292	34
2002	13,144	4,336	977	2,041	1,016	272	30
2003	13,434	4,873	1,065	2,196	1,229	342	41
2004	14,048	5,348	1,097	2,468	1,368	383	32
2005	15,169	5,545	1,165	2,512	1,436	389	43
2006	16,121	6,197	1,253	2,819	1,593	482	50
2007	16,209	6,328	1,282	2,742	1,719	519	66

DISPARITY IN RATES OF INCREASE

Jail releases have experienced more modest increases amongst their release types. *Property offense* is the largest category of jail releases and *societal offense* releases are the fastest growing (34.9%) type of release. *Person offense*, *property offense*, and *other offense* have increased 26.6%, 13.3%, and 3.1%, respectively. While TDOC *other offense* category releases have increased significantly, jail releases of *other offense* category have shown minimal increase (3.1%).

Local Jail Releases by Offense Group January 2001 - December 2007							
CY	Total Releases	Unique Releases	Person	Property	Societal	Other	Unknown
2001	12,508	7,728	1,040	3,475	1,947	1,180	86
2002	13,144	8,313	1,118	3,842	2,077	1,162	114
2003	13,434	8,031	1,107	3,743	2,093	1,004	84
2004	14,048	8,131	1,138	3,613	2,311	974	95
2005	15,169	8,955	1,216	3,906	2,553	1,182	98
2006	16,121	9,255	1,264	3,988	2,671	1,224	108
2007	16,209	9,192	1,317	3,937	2,627	1,217	94

Three out of the four offense type releases from jail show modest increases when compared to TDOC offense type releases for the time period 2001-2007.

Percent of Change for Offense Group				
	Person	Property	Societal	Other
System Wide	27.5%	20.4%	46.1%	17.9%
TDOC	28.3%	32.4%	67.4%	77.7%
Local Jail	26.6%	13.3%	34.9%	3.1%

RECIDIVISM BY OFFENSE GROUP

PERSON OFFENSE

Across categories, felons released having committed *person offense* have the lowest return rates system wide. On average, fewer than 19% return in the first year. While second and third year rates of return averaged 29% and 35% respectively, both years post gradual increases across time. Four years and beyond return rates have steady decreases.

System wide Return Rates for Releases by Offense Group										
Person Offenses										
January 2001 - December 2007										
CY	Unique Person Offn Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
		1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
-										
2001	2,039	368	572	694	944	18.0%	28.1%	34.0%	46.3%	1,095
2002	2,095	382	614	748	955	18.2%	29.3%	35.7%	45.6%	1,140
2003	2,172	396	612	751	931	18.2%	28.2%	34.6%	42.9%	1,241
2004	2,235	394	611	757	894	17.6%	27.3%	33.9%	40.0%	1,341
2005	2,381	467	733	865	N/A	19.6%	30.8%	36.3%	N/A	1,467
2006	2,517	514	770	N/A	N/A	20.4%	30.6%	N/A	N/A	1,644
2007	2,599	470	N/A	N/A	N/A	18.1%	N/A	N/A	N/A	1,942
Average						18.6%	29.0%	34.9%	43.7%	

Return rates for felons convicted of *person offense* and released from TDOC are significantly lower than state wide return rates.

TDOC Return Rates for Releases by Offense Group										
Person Offenses										
January 2001 - December 2007										
Calendar Year	Unique TDOC Person Offn Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
		1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	999	110	203	264	400	11.0%	20.3%	26.4%	40.0%	599
2002	977	74	165	233	333	7.6%	16.9%	23.8%	34.1%	644
2003	1,065	117	207	274	357	11.0%	19.4%	25.7%	33.5%	708
2004	1,097	103	187	267	323	9.4%	17.0%	24.3%	29.4%	774
2005	1,165	111	229	292	N/A	9.5%	19.7%	25.1%	N/A	853
2006	1,253	161	268	N/A	N/A	12.8%	21.4%	N/A	N/A	941
2007	1,282	135	N/A	N/A	N/A	10.5%	N/A	N/A	N/A	1,068
Average						10.3%	19.1%	25.1%	34.3%	

Return rates for felons convicted of *person offense* and released from jail are significantly higher than return rates for those released from TDOC.

TDOC Return Rates for Releases by Offense Group										
Person Offenses										
January 2001 - December 2007										
Calendar Year	Unique TDOC Person Offn Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
		1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	999	110	203	264	400	11.0%	20.3%	26.4%	40.0%	599
2002	977	74	165	233	333	7.6%	16.9%	23.8%	34.1%	644
2003	1,065	117	207	274	357	11.0%	19.4%	25.7%	33.5%	708
2004	1,097	103	187	267	323	9.4%	17.0%	24.3%	29.4%	774
2005	1,165	111	229	292	N/A	9.5%	19.7%	25.1%	N/A	853
2006	1,253	161	268	N/A	N/A	12.8%	21.4%	N/A	N/A	941
2007	1,282	135	N/A	N/A	N/A	10.5%	N/A	N/A	N/A	1,068
Average						10.3%	19.1%	25.1%	34.3%	

Local Jail Return Rates for Releases by Offense Group										
Person Offenses										
January 2001 - December 2007										
Calendar Year	Unique Jail Person Offn Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
		1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	1,040	258	369	430	544	24.8%	35.5%	41.3%	52.3%	496
2002	1,118	308	449	515	622	27.5%	40.2%	46.1%	55.6%	496
2003	1,107	279	405	477	574	25.2%	36.6%	43.1%	51.9%	533
2004	1,138	291	424	490	571	25.6%	37.3%	43.1%	50.2%	567
2005	1,216	356	504	573	N/A	29.3%	41.4%	47.1%	N/A	614
2006	1,264	353	502	N/A	N/A	27.9%	39.7%	N/A	N/A	703
2007	1,317	335	N/A	N/A	N/A	25.4%	N/A	N/A	N/A	874
Average						26.5%	38.4%	44.1%	52.5%	

DISPARITY BETWEEN RELEASE LOCATIONS FOR *PERSON OFFENSE*

Examining the return rates at the site of release reveals that *person offense* felons released from TDOC have significantly lower return rates than those released from jails. The chart below shows that at every point of comparison the difference between TDOC return rates and jail rates are double digit.

Return Rate Differences Between TDOC and Local Jails				
- Calendar Year	% Return Rate Differences Person Offenses			
	1 Yr	2 Yrs	3 Yrs	4+ Yrs
2001	13.8%	15.2%	14.9%	12.3%
2002	19.9%	23.3%	22.3%	21.5%
2003	14.2%	17.2%	17.4%	18.4%
2004	16.2%	20.3%	18.8%	20.8%
2005	19.8%	21.7%	22.0%	N/A
2006	15.1%	18.3%	N/A	N/A
2007	14.9%	N/A	N/A	N/A

RECIDIVISM FOR *PROPERTY OFFENSE*

System wide return rates for *property offense* are consistent across years one - three. However, return rates have been decreasing for the 4 years and beyond time frame.

System wide Return Rates by Offense Group Property Offenses January 2001 - December 2007										
CY	Unique Property Offn Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
		1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	5,546	1,604	2,408	2,798	3,416	28.9%	43.4%	50.5%	61.6%	2,130
2002	5,883	1,680	2,495	2,897	3,471	28.6%	42.4%	49.2%	59.0%	2,412
2003	5,939	1,730	2,620	3,028	3,457	29.1%	44.1%	51.0%	58.2%	2,482
2004	6,081	1,713	2,549	2,984	3,326	28.2%	41.9%	49.1%	54.7%	2,755
2005	6,418	1,891	2,761	3,180	N/A	29.5%	43.0%	49.5%	N/A	3,091
2006	6,807	1,993	2,910	N/A	N/A	29.3%	42.8%	N/A	N/A	3,611
2007	6,679	1,901	N/A	N/A	N/A	28.5%	N/A	N/A	N/A	4,175
Average						28.9%	42.9%	49.9%	58.4%	

Return rates for felons convicted of a *property offense* and released from TDOC are also consistent across time for years one - three. However, years four and beyond show a more than 10% decrease in return rates.

TDOC Return Rates by Offense Group
Property Offenses
January 2001 - December 2007

Calendar Year	Unique TDOC Property Offn Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
		1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	2,071	474	813	972	1,235	22.9%	39.3%	46.9%	59.6%	836
2002	2,041	431	741	894	1,112	21.1%	36.3%	43.8%	54.5%	929
2003	2,196	483	837	1,025	1,177	22.0%	38.1%	46.7%	53.6%	1,019
2004	2,468	519	882	1,062	1,209	21.0%	35.7%	43.0%	49.0%	1,259
2005	2,512	568	921	1,104	N/A	22.6%	36.7%	43.9%	N/A	1,346
2006	2,819	645	1,055	N/A	N/A	22.9%	37.4%	N/A	N/A	1,636
2007	2,742	601	N/A	N/A	N/A	21.9%	N/A	N/A	N/A	1,887
Average						22.1%	37.3%	44.9%	54.2%	

Return rates for felons released having been convicted of a *property offense* from jails are significantly higher than return rates for felons convicted of a *property offense* from TDOC.

Local Jail Return Rates by Offense Group
Property Offenses
January 2001 - December 2007

Calendar Year	Unique Jail Property Offn Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
		1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	3,475	1,130	1,595	1,826	2,181	32.5%	45.9%	52.5%	62.8%	1,294
2002	3,842	1,249	1,754	2,003	2,359	32.5%	45.7%	52.1%	61.4%	1,483
2003	3,743	1,247	1,783	2,003	2,280	33.3%	47.6%	53.5%	60.9%	1,463
2004	3,613	1,194	1,667	1,922	2,117	33.0%	46.1%	53.2%	58.6%	1,496
2005	3,906	1,323	1,840	2,076	N/A	33.9%	47.1%	53.1%	N/A	1,745
2006	3,988	1,348	1,855	N/A	N/A	33.8%	46.5%	N/A	N/A	1,975
2007	3,937	1,300	N/A	N/A	N/A	33.0%	N/A	N/A	N/A	2,288
Average						33.2%	46.5%	52.9%	60.9%	

DISPARITY BETWEEN RELEASE LOCATIONS FOR *PROPERTY OFFENSE*

A comparison of difference in return rates at the site of release reveals that *property offense* releases from TDOC have not only significantly lower return rates than those released from jails but that the difference is increasing across time.

Return Rate Differences Between TDOC and Local Jails				
- Calendar	% Return Rate Differences Property Offenses			
Year	1 Yr	2 Yrs	3 Yrs	4+ Yrs
2001	9.6%	6.6%	5.6%	3.1%
2002	11.4%	9.3%	8.3%	6.9%
2003	11.3%	9.5%	6.8%	7.3%
2004	12.0%	10.4%	10.2%	9.6%
2005	11.3%	10.4%	9.2%	N/A
2006	10.9%	9.1%	N/A	N/A
2007	11.1%	N/A	N/A	N/A

RECIDIVISM FOR *SOCIETAL OFFENSE*

System wide return rates for *societal offense* felons have been slowly increasing for years one - three. However, return rates have been decreasing for the 4 years and beyond time frame.

System wide Return Rates by Offense Group Societal Offenses January 2001 - December 2007										
CY	Unique Societal Offn Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
		1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
-										
2001	2,974	714	1,166	1,392	1,750	24.0%	39.2%	46.8%	58.8%	1,224
2002	3,093	761	1,222	1,457	1,782	24.6%	39.5%	47.1%	57.6%	1,311
2003	3,322	872	1,369	1,627	1,874	26.2%	41.2%	49.0%	56.4%	1,448
2004	3,679	1,014	1,536	1,778	1,950	27.6%	41.8%	48.3%	53.0%	1,729
2005	3,989	1,057	1,636	1,913	N/A	26.5%	41.0%	48.0%	N/A	1,980
2006	4,264	1,155	1,707	N/A	N/A	27.1%	40.0%	N/A	N/A	2,403
2007	4,346	1,106	N/A	N/A	N/A	25.4%	N/A	N/A	N/A	2,900
Average						25.9%	40.5%	47.8%	56.5%	

A reverse trend has occurred in return rates for felons convicted of *societal offense* and released from TDOC. TDOC return rates have been significantly decreasing across time. Return rates for the 4 year and beyond time frame has decreased 13.6%.

TDOC Return Rates by Offense Group										
Societal Offenses										
January 2001 - December 2007										
Calendar Year	Unique TDOC Societal Offn Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
		1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	1,027	213	392	476	612	20.7%	38.2%	46.3%	59.6%	415
2002	1,016	191	348	442	547	18.8%	34.3%	43.5%	53.8%	469
2003	1,229	224	431	553	665	18.2%	35.1%	45.0%	54.1%	564
2004	1,368	248	454	556	629	18.1%	33.2%	40.6%	46.0%	739
2005	1,436	270	487	585	N/A	18.8%	33.9%	40.7%	N/A	812
2006	1,593	317	548	N/A	N/A	19.9%	34.4%	N/A	N/A	975
2007	1,719	307	N/A	N/A	N/A	17.9%	N/A	N/A	N/A	1,278
Average						18.9%	34.8%	43.2%	53.4%	

Return rates for felons convicted of a *societal offense* and released from jail are significantly higher than return rates for those released from TDOC. Jail return rates show increases in years one - three and minimal decrease in four years and beyond.

Local Jail Return Rates by Offense Group										
Societal Offenses										
January 2001 - December 2007										
Calendar Year	Unique Jail Societal Offn Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
		1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	1,947	501	774	916	1,138	25.7%	39.8%	47.0%	58.4%	809
2002	2,077	570	874	1,015	1,235	27.4%	42.1%	48.9%	59.5%	842
2003	2,093	648	938	1,074	1,209	31.0%	44.8%	51.3%	57.8%	884
2004	2,311	766	1,082	1,222	1,321	33.1%	46.8%	52.9%	57.2%	990
2005	2,553	787	1,149	1,328	N/A	30.8%	45.0%	52.0%	N/A	1,168
2006	2,671	838	1,159	N/A	N/A	31.4%	43.4%	N/A	N/A	1,428
2007	2,627	799	N/A	N/A	N/A	30.4%	N/A	N/A	N/A	1,622
Average						30.0%	43.6%	50.4%	58.2%	

DISPARITY BETWEEN RELEASE LOCATIONS FOR SOCIETAL OFFENSE

A comparison of difference in return rates at the site of release reveals that *societal offense* releases from TDOC have not only significantly lower return rates than those released from jails but that the difference is increasing across time.

Return Rate Differences Between TDOC and Local Jails				
- Calendar Year	% Return Rate Differences Societal Offenses			
	1 Yr	2 Yrs	3 Yrs	4+ Yrs
2001	5.0%	1.6%	0.7%	-1.2%
2002	8.6%	7.8%	5.4%	5.7%
2003	12.8%	9.7%	6.3%	3.7%
2004	15.0%	14.7%	12.3%	11.2%
2005	12.0%	11.1%	11.3%	N/A
2006	11.5%	9.0%	N/A	N/A
2007	12.5%	N/A	N/A	N/A

RECIDIVISM FOR OTHER OFFENSE

System wide return rates for *other offense* have been steadily increasing for years one - three. However, return rates have been decreasing for the 4 years and beyond time frame.

System wide Return Rates by Offense Group Other Offenses January 2001 - December 2007										
CY	Unique Other Offn Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
		1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	1,472	325	520	621	809	22.1%	35.3%	42.2%	55.0%	663
2002	1,434	347	527	634	794	24.2%	36.8%	44.2%	55.4%	640
2003	1,346	336	499	587	722	25.0%	37.1%	43.6%	53.6%	624
2004	1,357	336	518	602	681	24.8%	38.2%	44.4%	50.2%	676
2005	1,571	424	619	718	N/A	27.0%	39.4%	45.7%	N/A	815
2006	1,706	472	685	N/A	N/A	27.7%	40.2%	N/A	N/A	961
2007	1,736	445	N/A	N/A	N/A	25.6%	N/A	N/A	N/A	1,156
Average						25.2%	37.8%	44.0%	53.5%	

While increases in return rates for felons convicted of *other offense* and released from TDOC appear in year one, this trend has been reversed. All other years show decreases in return rates for those convicted of *other offense* and released from TDOC.

TDOC Return Rates by Offense Group										
Other Offenses										
January 2001 - December 2007										
Calendar Year	Unique TDOC Other Offn Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
		<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	
2001	292	50	98	131	163	17.1%	33.6%	44.9%	55.8%	129
2002	272	50	94	116	138	18.4%	34.6%	42.6%	50.7%	134
2003	342	63	111	139	168	18.4%	32.5%	40.6%	49.1%	174
2004	383	56	112	144	161	14.6%	29.2%	37.6%	42.0%	222
2005	389	72	127	154	N/A	18.5%	32.6%	39.6%	N/A	228
2006	482	95	149	N/A	N/A	19.7%	30.9%	N/A	N/A	310
2007	519	87	N/A	N/A	N/A	16.8%	N/A	N/A	N/A	392
Average						17.6%	32.2%	41.1%	49.4%	

Return rates have increased for felons convicted of *other offense* and released from jail and are significantly higher than rates of return for TDOC.

Local Jail Return Rates by Offense Group										
Other Offenses										
January 2001 - December 2007										
Calendar Year	Unique Jail Other Offn Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
		<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	
2001	1,180	275	422	490	646	23.3%	35.8%	41.5%	54.7%	534
2002	1,162	297	433	518	656	25.6%	37.3%	44.6%	56.5%	506
2003	1,004	273	388	448	554	27.2%	38.6%	44.6%	55.2%	450
2004	974	280	406	458	520	28.7%	41.7%	47.0%	53.4%	454
2005	1,182	352	492	564	N/A	29.8%	41.6%	47.7%	N/A	587
2006	1,224	377	536	N/A	N/A	30.8%	43.8%	N/A	N/A	651
2007	1,217	358	N/A	N/A	N/A	29.4%	N/A	N/A	N/A	764
Average						27.8%	39.8%	45.1%	54.9%	

DISPARITY BETWEEN RELEASE LOCATIONS FOR *OTHER OFFENSE*

A comparison of difference in return rates at the site of release reveals that *other offense* releases from TDOC have not only significantly lower return rates than those released from jails but that the difference is increasing across time.

Return Rate Differences Between TDOC and Local Jails				
- Calendar Year	% Return Rate Differences Other Offenses			
	1 Yr	2 Yrs	3 Yrs	4+ Yrs
2001	6.2%	2.2%	-3.4%	-1.1%
2002	7.2%	2.7%	2.0%	5.8%
2003	8.8%	6.1%	4.0%	6.1%
2004	14.1%	12.5%	9.4%	11.4%
2005	11.3%	9.0%	8.1%	N/A
2006	11.1%	12.9%	N/A	N/A
2007	12.6%	N/A	N/A	N/A

RELEASE BY SEX

Female felons accounted for 12,661 (14.1%) of the 96,655 unique releases made between 2001-2007. System wide, the number of female felons being released has shown slow, but steady increase.

System wide Releases by Sex January 2001 - December 2007						
Calendar Year	Total Releases	Unique Releases	Unique Releases by Sex		% of Unique Releases	
			Male	Female	Male	Female
2001	12,508	12,151	10,712	1,439	88.2%	11.8%
2002	13,144	12,649	11,139	1,510	88.1%	11.9%
2003	13,434	12,904	11,284	1,620	87.4%	12.6%
2004	14,048	13,479	11,667	1,812	86.6%	13.4%
2005	15,169	14,500	12,525	1,975	86.4%	13.6%
2006	16,121	15,452	13,344	2,108	86.4%	13.6%
2007	16,209	15,520	13,323	2,197	85.8%	14.2%

While female felon releases from TDOC have changed very little, jail releases of female felons have shown modest increases from 13.2% in 2001 to 17.6% in 2007.

TDOC Releases by Sex January 2001 - December 2007						
Calendar Year	Total Releases	Unique Releases	Unique Releases by Sex		% of Unique Releases	
			Male	Female	Male	Female
2001	4,450	4,423	4,001	422	90.5%	9.5%
2002	4,374	4,336	3,866	470	89.2%	10.8%
2003	4,928	4,873	4,401	472	90.3%	9.7%
2004	5,380	5,348	4,791	557	89.6%	10.4%
2005	5,602	5,545	4,970	575	89.6%	10.4%
2006	6,267	6,197	5,611	586	90.5%	9.5%
2007	6,396	6,328	5,748	580	90.8%	9.2%

Local Jail Releases by Sex January 2001 - December 2007						
Calendar Year	Total Releases	Unique Releases	Unique Releases by Sex		% of Unique Releases	
			Male	Female	Male	Female
2001	8,058	7,728	6,711	1,017	86.8%	13.2%
2002	8,770	8,313	7,273	1,040	87.5%	12.5%
2003	8,506	8,031	6,883	1,148	85.7%	14.3%
2004	8,668	8,131	6,876	1,255	84.6%	15.4%
2005	9,567	8,955	7,555	1,400	84.4%	15.6%
2006	9,854	9,255	7,733	1,522	83.6%	16.4%
2007	9,813	9,192	7,575	1,617	82.4%	17.6%

RECIDIVISM BY SEX

System wide female offenders have demonstrated a relatively consistent recidivism rate for each of the years under consideration. The first year after releases averages a 27.2% return rate. The second year after release averages a 38.7% return rate. Third year return rates average 44.3% and at 4 years and beyond, the return rate averages 50.3%.

Female System wide Return Rates January 2001 - December 2007											
CY	Total Releases	Unique Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
-	<u>Gross</u>	<u>Unique</u>									
2001	1,495	1,439	367	525	610	741	25.5%	36.5%	42.4%	51.5%	698
2002	1,570	1,510	402	570	651	768	26.6%	37.7%	43.1%	50.9%	742
2003	1,714	1,620	478	672	751	834	29.5%	41.5%	46.4%	51.5%	786
2004	1,907	1,812	511	700	798	860	28.2%	38.6%	44.0%	47.5%	952
2005	2,083	1,975	567	802	897	N/A	28.7%	40.6%	45.4%	N/A	1,044
2006	2,225	2,108	564	782	N/A	N/A	26.8%	37.1%	N/A	N/A	1,266
2007	2,319	2,197	558	N/A	N/A	N/A	25.4%	N/A	N/A	N/A	1,483
Average							27.2%	38.7%	44.3%	50.3%	

High system wide rates of return for female felons obscure the persistently lower rates of return posted for females released from TDOC.

Female TDOC Return Rates January 2001 - December 2007											
CY	Total TDOC Female Releases	Unique Yearly Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
-											
2001	425	422	71	123	154	209	16.8%	29.1%	36.5%	49.5%	213
2002	474	470	82	142	169	207	17.4%	30.2%	36.0%	44.0%	263
2003	476	472	99	164	191	221	21.0%	34.7%	40.5%	46.8%	251
2004	563	557	96	163	189	214	17.2%	29.3%	33.9%	38.4%	343
2005	582	575	90	172	197	N/A	15.7%	29.9%	34.3%	N/A	367
2006	592	586	88	150	N/A	N/A	15.0%	25.6%	N/A	N/A	412
2007	586	580	80	N/A	N/A	N/A	13.8%	N/A	N/A	N/A	459
Average							16.7%	29.8%	36.2%	44.7%	

TDOC return rates for female felons are significantly lower than female felon return rates for jails.

Female TDOC Return Rates January 2001 - December 2007											
CY	Total TDOC Female <u>Releases</u>	Unique Yearly <u>Releases</u>	Number of Releases Returned in Years				% Return Rate in Years				No <u>Readmissions</u>
			<u>1</u> Yr	<u>2</u> Yrs	<u>3</u> Yrs	4+ Yrs	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	
-											
2001	425	422	71	123	154	209	16.8%	29.1%	36.5%	49.5%	213
2002	474	470	82	142	169	207	17.4%	30.2%	36.0%	44.0%	263
2003	476	472	99	164	191	221	21.0%	34.7%	40.5%	46.8%	251
2004	563	557	96	163	189	214	17.2%	29.3%	33.9%	38.4%	343
2005	582	575	90	172	197	N/A	15.7%	29.9%	34.3%	N/A	367
2006	592	586	88	150	N/A	N/A	15.0%	25.6%	N/A	N/A	412
2007	586	580	80	N/A	N/A	N/A	13.8%	N/A	N/A	N/A	459
Average							16.7%	29.8%	36.2%	44.7%	

Female Local Jail Return Rates January 2001 - December 2007											
CY	Total Jail Female <u>Releases</u>	Unique Yearly <u>Releases</u>	Number of Releases Returned in Years				% Return Rate in Years				No <u>Readmissions</u>
			<u>1</u> Yr	<u>2</u> Yrs	<u>3</u> Yrs	4+ Yrs	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	
-											
2001	1,070	1,017	296	402	456	532	29.1%	39.5%	44.8%	52.3%	485
2002	1,096	1,040	320	428	482	561	30.8%	41.2%	46.3%	53.9%	479
2003	1,238	1,148	379	508	560	613	33.0%	44.3%	48.8%	53.4%	535
2004	1,344	1,255	415	537	609	646	33.1%	42.8%	48.5%	51.5%	609
2005	1,501	1,400	477	630	700	N/A	34.1%	45.0%	50.0%	N/A	677
2006	1,633	1,522	476	632	N/A	N/A	31.3%	41.5%	N/A	N/A	854
2007	1,733	1,617	478	N/A	N/A	N/A	29.6%	N/A	N/A	N/A	1,024
Average							31.6%	42.4%	47.7%	52.8%	

DISPARITY IN RETURN RATES BY SEX BETWEEN RELEASE LOCATIONS

The table below presents the difference in return rates for females released from jail and TDOC. Every point of comparison shows TDOC rates of return being significantly lower than jail rates of return.

Return Rate Differences Between TDOC and Local Jails				
- Calendar Year	% Return Rate Differences Female Felons			
	1 Yr	2 Yrs	3 Yrs	4+ Yrs
2001	12.3%	10.4%	8.3%	2.8%
2002	13.4%	11.0%	10.3%	9.9%
2003	12.0%	9.6%	8.3%	6.6%
2004	15.9%	13.5%	14.6%	13.1%
2005	18.4%	15.1%	15.7%	N/A
2006	16.3%	15.9%	N/A	N/A
2007	15.8%	N/A	N/A	N/A

TYPE OF RELEASE BY SEX

Female felons qualify for the same four categories of release (community corrections, sentence expiration, parole, and probation) as male felons. System wide, every category of female release has shown increases from 2001-2007. Female felons are most often released to probation. Fewer releases are made to parole and sentence expiration, while significantly fewer releases (54% less than parole, 55% less than sentence expiration, 69% less than probation for calendar year 2007) are made to community corrections.

Female Felons by Type of Release System Wide January 2001 - December 2007					
CY	Parole	Expiration	Probation	Comm Corr.	Total
2001	379	350	542	168	1,439
2002	392	342	581	195	1,510
2003	360	409	617	234	1,620
2004	451	455	714	192	1,812
2005	483	490	763	239	1,975
2006	517	523	829	239	2,108
2007	551	564	828	254	2,197
Total					12,661

Females from TDOC are even less likely to be released to community corrections (less than 1% in 2007). Releases of female felons from TDOC are most often to parole. Being released due to sentence expiration occurs about half as often as parole and probation releases.

Female Felons by Type of Release TDOC January 2001 - December 2007					
CY	Parole	Expiration	Probation	Comm Corr.	Total
2001	270	116	35	1	422
2002	288	107	75	0	470
2003	280	132	56	4	472
2004	327	152	76	2	557
2005	313	158	71	3	545
2006	347	160	76	3	586
2007	340	162	75	3	580
Total					3,632

Jail releases of females present a strikingly different pattern. Releases to probation are the most common type of release. However, releases due to sentence expiration almost equal the combined total of releases to parole and community corrections. The number of jail releases to community corrections is also significantly higher than TDOC releases to community corrections.

Female Felons by Type of Release Local Jails January 2001 - December 2007					
CY	Parole	Expiration	Probation	Comm Corr.	Total
2001	109	234	507	167	1,017
2002	104	235	506	195	1,040
2003	80	277	561	230	1,148
2004	124	303	638	190	1,255
2005	140	332	692	236	1,400
2006	170	363	753	236	1,522
2007	211	402	753	251	1,617
Total					8,999

VARIATION BY SEX AND RELEASE TYPE

Because female felons represent a much smaller portion of releases, we would anticipate that every category of release would contain relatively few females in comparison to male releases. This can be seen below. While the proportion of female felons being released has grown, female only account for 14.2% of the releases made in 2007.

System wide Releases by Type & Sex January 2001 - December 2007										
Calendar Year	Total Releases	Unique Yearly Releases	% of Unique Releases By Type and Sex							
			CC		EXP		PAR		PROB	
			Male	Female	Male	Female	Male	Female	Male	Female
2001	12,508	12,151	81.6%	18.4%	91.4%	8.6%	88.2%	11.8%	86.3%	13.7%
2002	13,144	12,649	82.4%	17.6%	92.2%	7.8%	86.8%	13.2%	86.2%	13.8%
2003	13,434	12,904	80.4%	19.6%	90.9%	9.1%	88.2%	11.8%	85.1%	14.9%
2004	14,048	13,479	82.6%	17.4%	90.6%	9.4%	86.5%	13.5%	83.1%	16.9%
2005	15,169	14,500	81.4%	18.6%	89.9%	10.1%	86.9%	13.1%	83.6%	16.4%
2006	16,121	15,452	81.7%	18.3%	89.7%	10.3%	88.1%	11.9%	82.5%	17.5%
2007	16,209	15,520	79.8%	20.2%	88.8%	11.2%	87.7%	12.3%	82.6%	17.4%

System wide, release to community corrections has the highest proportion of female felon releases when compared to the releases of male felons. Female felons account for 20.2% of all community corrections releases system wide in 2007. Releases to probation, parole, and expiration of sentence releases were 17.4%, 12.3%, and 11.2% respectively. Probation, sentence expiration, and community corrections have experienced steady increases while releases to parole have remained relatively stable between 2001 and 2007.

A comparison of TDOC and jail proportionate releases on the basis of sex reveals that females are less likely to be released in any form by TDOC although there are increases in releases for females to community corrections and probation.

TDOC Releases by Type & Sex January 2001 - December 2007										
Calendar Year	Total Releases	Unique Yearly Releases	% of Unique Releases By Type and Sex							
			CC		EXP		PAR		PROB	
			Male	Female	Male	Female	Male	Female	Male	Female
-	-	-								
2001	4,450	4,423	93.3%	6.7%	92.7%	7.3%	88.2%	11.8%	93.3%	6.7%
2002	4,374	4,336	100.0%	0.0%	93.9%	6.1%	86.3%	13.7%	84.2%	15.8%
2003	4,928	4,873	81.8%	18.2%	93.2%	6.8%	87.8%	12.2%	90.7%	9.3%
2004	5,380	5,348	88.9%	11.1%	93.0%	7.0%	86.9%	13.1%	88.8%	11.2%
2005	5,602	5,545	87.5%	12.5%	92.3%	7.7%	88.8%	11.2%	88.9%	11.1%
2006	6,267	6,197	86.4%	13.6%	92.6%	7.4%	89.4%	10.6%	90.0%	10.0%
2007	6,396	6,328	88.0%	12.0%	92.8%	7.2%	89.9%	10.1%	89.2%	10.8%

Jails have been increasing the proportion of their releases of females to sentence expiration, parole, and probation.

Local Jail Releases by Type & Sex January 2001 - December 2007										
Calendar Year	Total Releases	Unique Yearly Releases	% of Unique Releases By Type and Sex							
			CC		EXP		PAR		PROB	
			Male	Female	Male	Female	Male	Female	Male	Female
2001	8,058	7,728	81.4%	18.6%	90.5%	9.5%	88.2%	11.8%	85.3%	14.7%
2002	8,770	8,313	82.2%	17.8%	91.0%	9.0%	88.0%	12.0%	86.4%	13.6%
2003	8,506	8,031	80.4%	19.6%	89.2%	10.8%	89.4%	10.6%	84.2%	15.8%
2004	8,668	8,131	82.5%	17.5%	88.6%	11.4%	85.3%	14.7%	81.9%	18.1%
2005	9,567	8,955	81.3%	18.7%	88.2%	11.8%	83.9%	16.1%	82.8%	17.2%
2006	9,854	9,255	81.6%	18.4%	87.5%	12.5%	84.3%	15.7%	81.1%	18.9%
2007	9,813	9,192	79.6%	20.4%	85.6%	14.4%	81.1%	18.9%	81.4%	18.6%

RECIDIVISM BY SEX AND RELEASE TYPE

COMMUNITY CORRECTIONS

Female releases to community corrections show the highest rate of return for all types of release. By year 3, more than 70% of those females released to community corrections have been returned.

Female System wide Return Rates for Releases to Community Corrections
January 2001 - December 2007

CY	Total Releases <u>Gross</u>	Unique Releases <u>Unique</u>	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	183	168	74	97	108	114	44.0%	57.7%	64.3%	67.9%	54
2002	208	195	80	102	114	128	41.0%	52.3%	58.5%	65.6%	67
2003	277	234	122	151	162	167	52.1%	64.5%	69.2%	71.4%	67
2004	219	192	100	122	129	137	52.1%	63.5%	67.2%	71.4%	55
2005	282	239	132	160	174	N/A	55.2%	66.9%	72.8%	N/A	62
2006	277	239	112	138	N/A	N/A	46.9%	57.7%	N/A	N/A	96
2007	299	254	108	N/A	N/A	N/A	42.5%	N/A	N/A	N/A	111
Average							47.7%	60.5%	66.4%	69.1%	

There are so few TDOC female releases to community corrections that comparisons cannot be made. Jail female releases to community corrections are almost identical to the system wide patterns.

Female Local Jail Return Rates for Releases to Community Corrections
January 2001 - December 2007

Calendar Year	Unique Female Local Jail Releases	Unique Local Jail Female Com Corr Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	1,017	167	74	96	107	113	44.3%	57.5%	64.1%	67.7%	54
2002	1,040	195	80	102	114	128	41.0%	52.3%	58.5%	65.6%	67
2003	1,148	230	121	150	161	166	52.6%	65.2%	70.0%	72.2%	64
2004	1,255	190	100	121	128	136	52.6%	63.7%	67.4%	71.6%	54
2005	1,400	236	130	158	171	N/A	55.1%	66.9%	72.5%	N/A	62
2006	1,522	236	111	136	N/A	N/A	47.0%	57.6%	N/A	N/A	95
2007	1,617	251	107	N/A	N/A	N/A	42.6%	N/A	N/A	N/A	110
Average							47.9%	60.5%	66.5%	69.3%	

RECIDIVISM BY SEX FOR RELEASES TO SENTENCE EXPIRATION

System wide return rates for females released to sentence expiration are very low. First year return rates have varied and no distinct pattern of increase or decrease exists. Years two and three have been relatively stable at an average of 11% and 15.9%. An almost 10% decline in return rates has occurred in the four years and beyond time frame.

Female System wide Return Rates for Releases to Expiration January 2001 - December 2007											
CY	Total Releases <u>Gross</u>	Unique Releases <u>Unique</u>	Number of Releases Returned in Years				% Return Rate in Years				No <u>Readmissions</u>
			<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	
2001	357	350	23	41	55	105	6.6%	11.7%	15.7%	30.0%	245
2002	356	342	24	40	59	89	7.0%	11.7%	17.3%	26.0%	253
2003	421	409	20	49	69	97	4.9%	12.0%	16.9%	23.7%	312
2004	465	455	22	45	69	92	4.8%	9.9%	15.2%	20.2%	363
2005	511	490	25	51	72	N/A	5.1%	10.4%	14.7%	N/A	407
2006	549	523	24	54	N/A	N/A	4.6%	10.3%	N/A	N/A	454
2007	588	564	41	N/A	N/A	N/A	7.3%	N/A	N/A	N/A	512
Average							5.8%	11.0%	15.9%	25.0%	

Return rates for females release to sentence expiration from TDOC show significant decreases.

Female TDOC Return Rates for Releases to Expiration January 2001 - December 2007											
Calendar <u>Year</u>	Unique Female TDOC <u>Releases</u>	Unique TDOC Female Exp <u>Releases</u>	Number of Releases Returned in Years				% Return Rate in Years				No <u>Readmissions</u>
			<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	
2001	422	116	8	14	23	40	6.9%	12.1%	19.8%	34.5%	76
2002	470	107	4	8	13	18	3.7%	7.5%	12.1%	16.8%	89
2003	472	132	6	18	22	33	4.5%	13.6%	16.7%	25.0%	99
2004	557	152	4	12	16	24	2.6%	7.9%	10.5%	15.8%	128
2005	575	158	7	15	19	N/A	4.4%	9.5%	12.0%	N/A	136
2006	586	160	3	11	N/A	N/A	1.9%	6.9%	N/A	N/A	145
2007	580	162	2	N/A	N/A	N/A	1.2%	N/A	N/A	N/A	156
Average							3.6%	9.6%	14.2%	23.0%	

Female return rates for releases to sentence expiration from jail show variation in the first year, relative stability in the second year, increase in the third year, and decrease in four years and beyond.

**Female Local Jail Return Rates for Releases to Expiration
January 2001 - December 2007**

Calendar <u>Year</u>	Unique Female Local Jail <u>Releases</u>	Unique Local Jail Female Exp <u>Releases</u>	Number of Releases				% Return Rate				No <u>Readmissions</u>
			Returned in Years				in Years				
			<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	
2001	1,017	234	15	27	32	65	6.4%	11.5%	13.7%	27.8%	169
2002	1,040	235	20	32	46	71	8.5%	13.6%	19.6%	30.2%	164
2003	1,148	277	14	31	47	64	5.1%	11.2%	17.0%	23.1%	213
2004	1,255	303	18	33	53	68	5.9%	10.9%	17.5%	22.4%	235
2005	1,400	332	18	36	53	N/A	5.4%	10.8%	16.0%	N/A	271
2006	1,522	363	21	43	N/A	N/A	5.8%	11.8%	N/A	N/A	309
2007	1,617	402	39	N/A	N/A	N/A	9.7%	N/A	N/A	N/A	356
Average							6.7%	11.7%	16.7%	25.9%	

FEMALE RETURN RATE DISPARITY FOR SENTENCE EXPIRATION

A comparison of female return rates for release to sentence expiration from TDOC and jail reveal few differences.

Female Return Rate Differences Between TDOC and Local Jails				
Calendar <u>Year</u>	% Return Rate Differences Releases to Expiration			
	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>
2001	-0.5%	-0.5%	-6.2%	-6.7%
2002	4.8%	6.1%	7.4%	13.4%
2003	0.5%	-2.4%	0.3%	-1.9%
2004	3.3%	3.0%	7.0%	6.7%
2005	1.0%	1.3%	3.9%	N/A
2006	3.9%	5.0%	N/A	N/A
2007	8.5%	N/A	N/A	N/A

RECIDIVISM BY SEX FOR RELEASES TO PAROLE

System wide return rates for females released to parole have fluctuated for the first year (averaging 22.4%) and second year (averaging 36.9%), stabilized for the third year (averaging 44.2%), and declined for four years and beyond.

Female System wide Return Rates for Releases to Parole
January 2001 - December 2007

CY	Total Releases <u>Gross</u>	Unique Releases <u>Unique</u>	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	
2001	385	379	77	132	162	204	20.3%	34.8%	42.7%	53.8%	175
2002	394	392	86	144	168	203	21.9%	36.7%	42.9%	51.8%	189
2003	361	360	96	157	178	198	26.7%	43.6%	49.4%	55.0%	162
2004	457	451	101	170	195	210	22.4%	37.7%	43.2%	46.6%	241
2005	484	483	96	181	207	N/A	19.9%	37.5%	42.9%	N/A	269
2006	522	517	100	162	N/A	N/A	19.3%	31.3%	N/A	N/A	327
2007	554	551	91	N/A	N/A	N/A	26.0%	N/A	N/A	N/A	409
Average							22.4%	36.9%	44.2%	51.8%	

TDOC first year return rates for females released to parole are lower than system wide rates. However, all other years show fluctuations similar to system wide rates of return.

Female TDOC Return Rates for Releases to Parole
January 2001 - December 2007

Calendar Year	Unique Female TDOC Releases	Unique TDOC Female Parole Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	
2001	422	270	51	92	114	149	18.9%	34.1%	42.2%	55.2%	121
2002	470	288	59	100	120	147	20.5%	34.7%	41.7%	51.0%	141
2003	472	280	71	122	141	158	25.4%	43.6%	50.4%	56.4%	122
2004	557	327	66	119	136	151	20.2%	36.4%	41.6%	46.2%	176
2005	575	343	61	126	145	N/A	17.8%	36.7%	42.3%	N/A	191
2006	586	347	62	109	N/A	N/A	17.9%	31.4%	N/A	N/A	220
2007	580	340	55	N/A	N/A	N/A	16.2%	N/A	N/A	N/A	252
Average							19.5%	36.2%	43.6%	52.2%	

Jail return rates for females released to parole are so varied that no clear pattern of increase or decrease is apparent.

Female Local Jail Return Rates for Releases to Parole January 2001 - December 2007											
Calendar Year	Unique Female Local Jail Releases	Unique Local Jail Female Parole Releases	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	1,017	109	26	40	48	55	23.9%	36.7%	44.0%	50.5%	54
2002	1,040	104	27	44	48	56	26.0%	42.3%	46.2%	53.8%	48
2003	1,148	80	25	35	37	40	31.3%	43.8%	46.3%	50.0%	40
2004	1,255	124	35	51	59	59	28.2%	41.1%	47.6%	47.6%	65
2005	1,400	140	35	55	62	N/A	25.0%	39.3%	44.3%	N/A	78
2006	1,522	170	38	53	N/A	N/A	22.4%	31.2%	N/A	N/A	107
2007	1,617	211	36	N/A	N/A	N/A	17.1%	N/A	N/A	N/A	157
Average							24.8%	39.1%	45.7%	50.5%	

FEMALE RETURN RATE DISPARITY FOR PAROLE

A comparison of female return rates for release to parole from TDOC and jail shows lower return rates for females released to parole from TDOC.

Female Return Rate Differences Between TDOC and Local Jails				
Calendar Year	% Return Rate Differences Releases to Parole			
	1 Yr	2 Yrs	3 Yrs	4+ Yrs
2001	5.0%	2.6%	1.8%	-4.7%
2002	5.5%	7.6%	4.5%	2.8%
2003	5.9%	0.2%	-4.1%	-6.4%
2004	8.0%	4.7%	6.0%	1.4%
2005	7.2%	2.6%	2.0%	N/A
2006	4.5%	-0.2%	N/A	N/A
2007	0.9%	N/A	N/A	N/A

RECIDIVISM BY SEX FOR RELEASES TO PROBATION

System wide return rates for females released to probation are increasing.

Female System wide Return Rates for Releases to Probation January 2001 - December 2007											
CY	Total Releases <u>Gross</u>	Unique Releases <u>Unique</u>	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	570	542	193	255	285	318	35.6%	47.0%	52.6%	58.7%	224
2002	612	581	212	284	310	348	36.5%	48.9%	53.4%	59.9%	233
2003	655	617	240	315	342	372	38.9%	51.1%	55.4%	60.3%	245
2004	766	714	288	363	405	421	40.3%	50.8%	56.7%	59.0%	293
2005	806	763	314	410	444	N/A	41.2%	53.7%	58.2%	N/A	306
2006	877	829	328	428	N/A	N/A	39.6%	51.6%	N/A	N/A	389
2007	878	828	318	N/A	N/A	N/A	38.4%	N/A	N/A	N/A	451
Average							38.6%	50.5%	55.3%	59.5%	

However, return rates for females released to probation from TDOC are decreasing.

Female TDOC Return Rates for Releases to Probation January 2001 - December 2007											
Calendar <u>Year</u>	Unique Female TDOC <u>Releases</u>	Unique TDOC Female Prob <u>Releases</u>	Number of Releases Returned in Years				% Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	422	35	12	16	16	19	34.3%	45.7%	45.7%	54.3%	16
2002	470	75	19	34	36	42	25.3%	45.3%	48.0%	56.0%	33
2003	472	56	21	23	27	29	37.5%	41.1%	48.2%	51.8%	27
2004	557	76	26	31	36	38	34.2%	40.8%	47.4%	50.0%	38
2005	575	71	20	29	30	N/A	28.2%	40.8%	42.3%	N/A	40
2006	586	76	22	28	N/A	N/A	28.9%	36.8%	N/A	N/A	46
2007	580	75	22	N/A	N/A	N/A	29.3%	N/A	N/A	N/A	50
Average							31.1%	41.8%	46.3%	53.0%	

Return rates are increasing for females released to probation.

Female Local Jail Return Rates for Releases to Probation

January 2001 - December 2007

Calendar Year	Unique Female Local Jail Releases	Unique Local Jail Female Probation Releases	Number of Releases				% Return Rate				No Readmissions
			Returned in Years				in Years				
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	1,017	507	181	239	269	299	35.7%	47.1%	53.1%	59.0%	208
2002	1,040	506	193	250	274	306	38.1%	49.4%	54.2%	60.5%	200
2003	1,148	561	219	292	315	343	39.0%	52.0%	56.1%	61.1%	218
2004	1,255	638	262	332	369	383	41.1%	52.0%	57.8%	60.0%	255
2005	1,400	692	294	381	414	N/A	42.5%	55.1%	59.8%	N/A	266
2006	1,522	753	306	400	N/A	N/A	40.6%	53.1%	N/A	N/A	343
2007	1,617	753	296	N/A	N/A	N/A	39.3%	N/A	N/A	N/A	401
Average							39.5%	51.5%	56.2%	60.2%	

FEMALE RETURN RATE DISPARITY FOR PROBATION

A comparison of difference in return rates for females released to probation reveals a significant difference between TDOC and jail return rates that is increasing.

Female Return Rate Differences

Between TDOC and Local Jails

- Calendar Year	% Return Rate Differences Releases to Probation			
	1 Yr	2 Yrs	3 Yrs	4+ Yrs
	2001	1.4%	1.4%	7.3%
2002	12.8%	4.1%	6.2%	4.5%
2003	1.5%	11.0%	7.9%	9.4%
2004	6.9%	11.2%	10.5%	10.0%
2005	14.3%	14.2%	17.6%	N/A
2006	11.7%	16.3%	N/A	N/A
2007	10.0%	N/A	N/A	N/A

TYPE OF OFFENSE GROUP BY SEX

System wide, 12,661 female felons were released between 2001 and 2007. Ten percent (10%) of those released had been convicted of a *person offense*. Fifty percent (50%) had been convicted of a *property offense*, 26.5% had been convicted of a *societal offense*, and 12.4% had been convicted of an *other offense*.

System Wide Female Releases by Offense Group January 2001 - December 2007						
CY	Unique Releases	Person	Property	Societal	Other	Unknown
2001	1,439	178	713	351	183	14
2002	1,510	161	769	376	186	18
2003	1,620	147	849	418	189	17
2004	1,812	185	927	481	208	11
2005	1,975	201	962	537	252	23
2006	2,108	195	1,047	561	281	24
2007	2,197	219	1,060	630	268	20
Total	12,661	1,286	6,327	3,354	1,567	127

System Wide Female Releases by Offense Group January 2001 - December 2007						
CY	Unique Releases	Person	Property	Societal	Other	Unknown
2001	1,439	12.4%	49.5%	24.4%	12.7%	1.0%
2002	1,510	10.7%	50.9%	24.9%	12.3%	1.2%
2003	1,620	9.1%	52.4%	25.8%	11.7%	1.0%
2004	1,812	10.2%	51.2%	26.5%	11.5%	0.6%
2005	1,975	10.2%	48.7%	27.2%	12.8%	1.2%
2006	2,108	9.3%	49.7%	26.6%	13.3%	1.1%
2007	2,197	10.0%	48.2%	28.7%	12.2%	0.9%
Average		10.2%	50.1%	26.3%	12.4%	1.0%

Releases for females convicted of *societal offense* and *property offense* have shown significant increase while releases for *other offense* and *person offense* have remained relatively stable. There does not appear to be much variation in female releases across offense groups when comparisons are made between jails and TDOC. While jails release more female felons in any given year, the proportion of releases for the jails and TDOC are relatively equal.

TDOC Female Releases by Offense Group January 2001 - December 2007						
CY	Unique Releases	Person	Property	Societal	Other	Unknown
2001	422	60	224	103	34	1
2002	470	61	259	108	40	2
2003	472	36	252	122	57	5
2004	557	60	298	144	53	2
2005	575	67	295	149	59	5
2006	586	71	296	163	54	2
2007	580	53	289	176	55	7
Total	3,662	408	1,913	965	352	24

Local Jail Female Releases by Offense Group January 2001 - December 2007						
CY	Unique Releases	Person	Property	Societal	Other	Unknown
2001	1,017	118	489	248	149	13
2002	1,040	100	510	268	146	16
2003	1,148	111	597	296	132	12
2004	1,255	125	629	337	155	9
2005	1,400	134	667	388	193	18
2006	1,522	124	751	398	227	22
2007	1,617	166	771	454	213	13
Total	8,999	878	4,414	2,389	1,215	103

VARIATION BY SEX AND OFFENSE GROUP

Female felons convicted of *property offense* represent the largest number of releases for every year from 2001-2007. The same pattern is evident in male felon releases. *Societal offense* releases for female felons are made a little less than half as often as *property*

offense releases but still total more than the combine amount of both *person offense* and *other offense* releases. Total male felon releases to *person offense* and *other offense* are about equal to *societal offense* releases.

System wide Releases by Offense Group January 2001 - December 2007											
CY	Unique Releases	Person		Property		Societal		Other		Unknown	
		Male	Female	Male	Female	Male	Female	Male	Female	Male	Female
2001	12,151	1,861	178	4,833	713	2,623	351	1,289	183	106	14
2002	12,649	1,934	161	5,114	769	2,717	376	1,248	186	126	18
2003	12,904	2,025	147	5,090	849	2,904	418	1,157	189	108	17
2004	13,479	2,050	185	5,154	927	3,198	481	1,149	208	116	11
2005	14,500	2,180	201	5,456	962	3,452	537	1,319	252	118	23
2006	15,452	2,322	195	5,760	1,047	3,703	561	1,425	281	134	24
2007	15,520	2,380	219	5,619	1,060	3,716	630	1,468	268	140	20

Comparisons of releases by sex and offense group between TDOC and jails reveals that because jails release three times (see 2007 releases) as many female felons as TDOC, more females are being released across every category of offenses by jails.

TDOC Releases by Offense Group January 2001 - December 2007											
CY	Unique Releases	Person		Property		Societal		Other		Unknown	
		Male	Female	Male	Female	Male	Female	Male	Female	Male	Female
2001	4,423	939	60	1,847	224	924	103	258	34	33	1
2002	4,336	916	61	1,782	259	908	108	232	40	28	2
2003	4,873	1,029	36	1,944	252	1,107	122	285	57	36	5
2004	5,348	1,037	60	2,170	298	1,224	144	330	53	30	2
2005	5,545	1,098	67	2,217	295	1,287	149	330	59	38	5
2006	6,197	1,182	71	2,523	296	1,430	163	428	54	48	2
2007	6,328	1,229	53	2,453	289	1,543	176	464	55	59	7

Local Jail Releases by Offense Group January 2001 - December 2007											
CY	Unique Releases	Person		Property		Societal		Other		Unknown	
		Male	Female	Male	Female	Male	Female	Male	Female	Male	Female
2001	7,728	922	118	2,986	489	1,699	248	1,031	149	73	13
2002	8,313	1,018	100	3,332	510	1,809	268	1,016	146	98	16
2003	8,031	996	111	3,146	597	1,797	296	872	132	72	12
2004	8,131	1,013	125	2,984	629	1,974	337	819	155	86	9
2005	8,955	1,082	134	3,239	667	2,165	388	989	193	80	18
2006	9,255	1,140	124	3,237	751	2,273	398	997	227	86	22
2007	9,192	1,151	166	3,166	771	2,173	454	1,004	213	81	13

RECIDIVISM BY SEX AND OFFENSE GROUP

Return rates for female felons vary across offense groups. Return rates are lowest for female felons convicted of a *person offense*. Their first year return rates average 20.4%, second year 29.5%, third year 33.7%, and four years and beyond 38.7%.

System Wide Return Rates for Females by Offense Group										
Person Offenses										
January 2001 - December 2007										
Calendar	Unique Female Person Offn	Number of Releases Returned in Years				% Return Rate in Years				No
<u>Year</u>	<u>Releases</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>Readmissions</u>
2001	178	34	48	54	70	19.1%	27.0%	30.3%	39.3%	108
2002	161	35	48	55	68	21.7%	29.8%	34.2%	42.2%	93
2003	147	28	36	42	48	19.0%	24.5%	28.6%	32.7%	99
2004	185	46	63	69	75	24.9%	34.1%	37.3%	40.5%	110
2005	201	47	70	77	N/A	23.4%	34.8%	38.3%	N/A	121
2006	195	31	52	N/A	N/A	15.9%	26.7%	N/A	N/A	137
2007	219	41	N/A	N/A	N/A	18.7%	N/A	N/A	N/A	167
Average						20.4%	29.5%	33.7%	38.7%	

Property offense return rates have been declining across time.

System Wide Return Rates for Females by Offense Group										
Property Offenses										
January 2001 - December 2007										
Calendar	Unique Female Property Offn	Number of Releases Returned in Years				% Return Rate in Years				No
<u>Year</u>	<u>Releases</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>Readmissions</u>
2001	713	207	285	329	391	29.0%	40.0%	46.1%	54.8%	322
2002	769	222	316	351	408	28.9%	41.1%	45.6%	53.1%	361
2003	849	277	386	431	475	32.6%	45.5%	50.8%	55.9%	374
2004	927	273	376	431	465	29.4%	40.6%	46.5%	50.2%	462
2005	962	286	387	430	N/A	29.7%	40.2%	44.7%	N/A	514
2006	1,047	292	403	N/A	N/A	27.9%	38.5%	N/A	N/A	616
2007	1,060	281	N/A	N/A	N/A	26.5%	N/A	N/A	N/A	699
Average						29.2%	41.0%	46.7%	53.5%	

Societal offense return rates have been stable for years one and two but years three and four years and beyond have not shown enough consistent increase or decrease to determine a trend.

System Wide Return Rates for Females by Offense Group										
Societal Offenses										
January 2001 - December 2007										
Calendar	Unique Female Societal Offn	Number of Releases Returned in Years				% Return Rate in Years				No
<u>Year</u>	<u>Releases</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>Readmissions</u>
2001	351	87	133	157	186	24.8%	37.9%	44.7%	53.0%	165
2002	376	87	128	155	187	23.1%	34.0%	41.2%	49.7%	189
2003	418	123	182	204	218	29.4%	43.5%	48.8%	52.2%	200
2004	481	137	186	212	225	28.5%	38.7%	44.1%	46.8%	256
2005	537	149	226	258	N/A	27.7%	42.1%	48.0%	N/A	270
2006	561	149	207	N/A	N/A	26.6%	36.9%	N/A	N/A	337
2007	630	159	N/A	N/A	N/A	25.2%	N/A	N/A	N/A	429
Average						26.5%	38.9%	45.4%	50.4%	

Return rates have increased for females felons who have been convicted of *other offense*.

System Wide Return Rates for Females by Offense Group										
Other Offenses										
January 2001 - December 2007										
Calendar	Unique Female Other Offn	Number of Releases Returned in Years				% Return Rate in Years				No
<u>Year</u>	<u>Releases</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>Readmissions</u>
2001	183	36	55	65	88	19.7%	30.1%	35.5%	48.1%	95
2002	186	54	72	84	96	29.0%	38.7%	45.2%	51.6%	90
2003	189	49	67	71	87	25.9%	35.4%	37.6%	46.0%	102
2004	208	53	72	82	88	25.5%	34.6%	39.4%	42.3%	120
2005	252	82	115	126	N/A	32.5%	45.6%	50.0%	N/A	123
2006	281	85	110	N/A	N/A	30.2%	39.1%	N/A	N/A	162
2007	268	73	N/A	N/A	N/A	27.2%	N/A	N/A	N/A	173
Average						27.2%	37.3%	41.5%	47.0%	

RELEASE BY RACE

Most (95,320) of the 96,655 unique releases made between 2001 and 2007 were from two racial groups; black and white. The number and distribution of releases by race are shown below.

System wide Releases by Race January 2001 - December 2007				
Calendar Year	Total Releases	Unique Releases	Unique Releases by Race	
			Black	White
2001	12,508	12,019	6,429	5,590
2002	13,144	12,493	6,454	6,039
2003	13,434	12,755	6,257	6,498
2004	14,048	13,298	6,433	6,865
2005	15,169	14,299	6,699	7,600
2006	16,121	15,216	7,057	8,159
2007	16,209	15,240	7,115	8,125
Total	100,633	95,320	46,444	48,876

TDOC Releases by Race January 2001 - December 2007				
Calendar Year	Total Releases	Unique Releases	Unique Releases by Race	
			Black	White
2001	4,450	4,384	2,140	2,244
2002	4,374	4,284	2,015	2,269
2003	4,928	4,817	2,180	2,637
2004	5,380	5,273	2,315	2,958
2005	5,602	5,454	2,336	3,118
2006	6,267	6,089	2,578	3,511
2007	6,396	6,203	2,603	3,600
Total	37,397	36,504	16,167	20,337

Local Jail Releases by Race January 2001 - December 2007				
Calendar Year	Total Releases	Unique Releases	Unique Releases by Race	
			Black	White
2001	8,058	7,635	4,289	3,346
2002	8,770	8,209	4,439	3,770
2003	8,506	7,938	4,077	3,861
2004	8,668	8,025	4,118	3,907
2005	9,567	8,845	4,363	4,482
2006	9,854	9,127	4,479	4,648
2007	9,813	9,037	4,512	4,525
Total	63,236	58,816	30,277	28,539

RECIDIVISM BY RACE

A system wide comparison of felon return rates on the basis of race reveal black return rates to be lower than white return rates. While black return rates are stable for year one, all other years show marked declines in black return rates. White return rates are steadily increasing for years one, two, and three while years four and beyond have stabilized.

System Wide Return Rates by Race January 2001 - December 2007											
CY	Total Releases <u>Gross</u>	Unique Releases <u>Unique</u>	Black - % Return Rate in Years				White - % Return Rate in Years				No Readmissions
			<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	
2001	12,375	12,019	12.4%	20.0%	24.2%	31.5%	12.7%	18.9%	21.7%	26.2%	5,077
2002	12,987	12,493	11.9%	19.6%	23.5%	29.5%	13.6%	19.4%	22.5%	26.7%	5,466
2003	13,284	12,755	11.2%	18.7%	22.6%	27.1%	14.8%	21.3%	24.4%	27.6%	5,780
2004	13,865	13,298	11.9%	18.4%	22.2%	25.4%	14.1%	20.8%	23.9%	26.3%	6,432
2005	14,960	14,299	11.8%	18.6%	22.1%	N/A	15.1%	21.6%	24.6%	N/A	7,288
2006	15,876	15,216	11.9%	18.1%	N/A	N/A	15.2%	21.7%	N/A	N/A	8,547
2007	15,923	15,240	11.6%	N/A	N/A	N/A	14.0%	N/A	N/A	N/A	10,068
Average			11.8%	18.9%	22.9%	28.4%	14.2%	20.6%	23.4%	26.7%	

When return rates are compared on the basis of race for those released from TDOC, the same pattern is evident.

TDOC Return Rates by Race January 2001 - December 2007											
CY	Total TDOC Releases	Unique Yearly Releases	Black - % Return Rate in Years				White - % Return Rate in Years				No Readmissions
			<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	<u>1 Yr</u>	<u>2 Yrs</u>	<u>3 Yrs</u>	<u>4+ Yrs</u>	
2001	4,411	4,384	9.4%	17.3%	21.6%	28.8%	10.0%	17.1%	20.4%	26.2%	1,974
2002	4,322	4,284	8.2%	15.8%	20.1%	25.3%	9.2%	15.7%	19.4%	24.5%	2,149
2003	4,871	4,817	8.1%	15.2%	19.7%	23.8%	10.3%	17.6%	21.5%	25.2%	2,457
2004	5,305	5,273	8.4%	14.6%	18.3%	21.1%	9.1%	16.3%	20.0%	22.8%	2,958
2005	5,511	5,454	8.0%	14.6%	17.8%	N/A	10.8%	17.8%	21.4%	N/A	3,185
2006	6,158	6,089	8.8%	14.7%	N/A	N/A	11.2%	18.4%	N/A	N/A	3,809
2007	6,270	6,203	8.2%	N/A	N/A	N/A	10.0%	N/A	N/A	N/A	4,569
Average			8.5%	15.4%	19.5%	24.8%	10.1%	17.1%	20.6%	24.7%	

When return rates are compared on the basis of race for those released from jails, return rates are higher for both groups. However, black return rates are either stable or decreasing and white return rates are increasing.

Local Jail Return Rates by Race January 2001 - December 2007											
CY	Total Jail Releases	Unique Yearly Releases	Black - % Return Rate in Years				White - % Return Rate in Years				No Readmissions
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	7,964	7,635	14.1%	21.5%	25.7%	33.1%	14.3%	19.9%	22.4%	26.3%	3,103
2002	8,665	8,209	13.8%	21.5%	25.4%	31.7%	15.8%	21.4%	24.2%	27.9%	3,317
2003	8,413	7,938	13.1%	20.7%	24.3%	29.0%	17.6%	23.5%	26.1%	29.1%	3,323
2004	8,560	8,025	14.1%	20.9%	24.7%	28.2%	17.4%	23.8%	26.4%	28.5%	3,474
2005	9,449	8,845	14.1%	21.1%	24.7%	N/A	17.7%	23.9%	26.6%	N/A	4,103
2006	9,718	9,127	14.0%	20.4%	N/A	N/A	17.8%	24.0%	N/A	N/A	4,738
2007	9,653	9,037	14.0%	N/A	N/A	N/A	16.7%	N/A	N/A	N/A	5,499
Average			13.9%	21.0%	25.0%	30.5%	16.8%	22.8%	25.1%	27.9%	

TYPE OF RELEASE BY RACE

System wide, a comparison of felon releases for 2007 on the basis of race reveals that more white felons were released to community corrections and probation than black felons. Releases to parole and sentence expiration have become more equivalent on the basis of race over time. Other notable trends are that white felons were more likely to be released on probation than black felons and black felons were more likely to be released on parole between 2002 and 2007 and, beginning in 2005, white felon releases to parole outnumbered black releases to parole. Sentence expiration and parole continue to be the most common forms of release for black felons and community corrections and probation are the two most common forms of release for white felons.

System wide Releases by Type and Race January 2001 - December 2007									
CY	Unique Releases	CC		EXP		PAR		PROB	
		Black	White	Black	White	Black	White	Black	White
2001	12,151	279	632	2,323	1,702	1,794	1,380	2,033	1,876
2002	12,649	355	747	2,412	1,919	1,622	1,300	2,065	2,073
2003	12,904	406	781	2,408	2,056	1,612	1,401	1,831	2,260
2004	13,479	428	667	2,555	2,221	1,693	1,587	1,757	2,390
2005	14,500	519	757	2,467	2,357	1,766	1,844	1,947	2,642
2006	15,452	473	826	2,507	2,496	2,092	2,159	1,985	2,678
2007	15,520	502	742	2,432	2,538	2,178	2,199	2,003	2,646
Total	96,655	2,962	5,152	17,104	15,289	12,757	11,870	13,621	16,565

A comparison of TDOC and jail releases on the basis of race reveals that TDOC releases to community corrections have sharply changed over between 2001 and 2007 while jails have showed more modest changes. TDOC releases to community corrections have previously been disproportionately white but have now become equally distributed between black and white felon releases. While jail trends have been moving in the same direction, they are still, on average, disproportionate (40%/60%).

When releases to sentence expiration are compared on the basis of race and location, differences emerge. TDOC releases more white felons to sentence expiration than black felons and jails release more black felons to sentence expiration than white felons. This same trend can be seen in jail releases to parole.

TDOC Releases by Type and Race January 2001 - December 2007									
CY	Unique Releases	CC		EXP		PAR		PROB	
		Black	White	Black	White	Black	White	Black	White
2001	4,423	4	11	701	884	1,216	1,050	219	299
2002	4,336	6	4	747	994	1,080	981	182	290
2003	4,873	8	14	798	1,135	1,173	1,095	201	393
2004	5,348	6	12	858	1,280	1,206	1,243	245	423
2005	5,545	6	18	818	1,224	1,319	1,430	193	446
2006	6,197	5	17	776	1,350	1,546	1,649	251	495
2007	6,328	12	12	796	1,414	1,569	1,714	226	460
Total	37,050	47	88	5,494	8,281	9,109	9,162	1,517	2,806

Local Jail Releases by Type and Race January 2001 - December 2007									
CY	Unique Releases	CC		EXP		PAR		PROB	
		Black	White	Black	White	Black	White	Black	White
2001	7,728	275	621	1,622	818	578	330	1,814	1,577
2002	8,313	349	743	1,665	925	542	319	1,883	1,783
2003	8,031	398	767	1,610	921	439	306	1,630	1,867
2004	8,131	422	655	1,697	941	487	344	1,512	1,967
2005	8,955	513	739	1,649	1,133	447	414	1,754	2,196
2006	9,255	468	809	1,731	1,146	546	510	1,734	2,183
2007	9,192	490	730	1,636	1,124	609	485	1,777	2,186
Total	59,605	2,915	5,064	11,610	7,008	3,648	2,708	12,104	13,759

RECIDIVISM BY RACE AND RELEASE TYPE

COMMUNITY CORRECTIONS

System wide releases to community corrections reveal that both races post similarly high return rates. More than half of either race is returned within the first year of release. Seventy five percent are returned by the third year.

System wide Return Rates for Releases to Community Corrections by Race
January 2001 - December 2007

Calendar Year	Unique Black Releases	Unique White Releases	Black				White			
			% Return Rate in Years				% Return Rate in Years			
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs
2001	279	632	49.5%	64.9%	74.2%	82.8%	47.5%	61.2%	67.1%	73.1%
2002	355	747	50.1%	66.8%	71.8%	80.3%	47.7%	59.3%	64.8%	72.2%
2003	406	781	51.0%	69.7%	76.8%	81.8%	54.9%	68.9%	73.0%	76.8%
2004	428	667	57.0%	73.1%	78.3%	82.0%	54.7%	68.7%	72.9%	76.8%
2005	519	757	58.0%	69.9%	75.0%	N/A	58.4%	70.7%	75.6%	N/A
2006	473	826	53.3%	68.5%	N/A	N/A	54.1%	67.2%	N/A	N/A
2007	502	742	46.0%	N/A	N/A	N/A	50.3%	N/A	N/A	N/A
Average			52.1%	68.8%	75.2%	81.7%	52.5%	66.0%	70.7%	74.7%

The number of TDOC releases to community corrections is too small for comparison.

TDOC Return Rates for Releases to Community Corrections by Race
January 2001 - December 2007

Calendar Year	Unique Black Releases	Unique White Releases	Black				White			
			% Return Rate in Years				% Return Rate in Years			
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs
2001	4	11	0.0%	25.0%	50.0%	100.0%	45.5%	54.5%	63.6%	81.8%
2002	6	4	50.0%	83.3%	83.3%	83.3%	0.0%	25.0%	50.0%	75.0%
2003	8	14	12.5%	62.5%	75.0%	75.0%	42.9%	57.1%	71.4%	78.6%
2004	6	12	83.3%	100.0%	100.0%	100.0%	33.3%	41.7%	50.0%	66.7%
2005	6	18	16.7%	0.0%	50.0%	N/A	38.9%	66.7%	72.2%	N/A
2006	5	17	40.0%	80.0%	N/A	N/A	29.4%	41.2%	N/A	N/A
2007	12	12	33.3%	N/A	N/A	N/A	8.3%	N/A	N/A	N/A
Average			33.7%	58.5%	71.7%	89.6%	28.3%	47.7%	61.5%	75.5%

Jail releases to community corrections post the same high rates of return for both races.

**Local Jail Return Rates for Releases to Community Corrections by Race
January 2001 - December 2007**

Calendar Year	Unique Black Releases	Unique White Releases	Black % Return Rate in Years				White % Return Rate in Years			
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs
2001	275	621	50.2%	65.5%	74.5%	82.5%	47.5%	61.4%	67.1%	72.9%
2002	349	743	50.1%	66.5%	71.6%	80.2%	47.9%	59.5%	64.9%	72.1%
2003	398	767	51.8%	69.8%	76.9%	81.9%	55.1%	69.1%	73.0%	76.8%
2004	422	655	56.6%	72.7%	78.0%	81.8%	55.1%	69.2%	73.3%	76.9%
2005	513	739	58.5%	70.6%	75.2%	N/A	58.9%	70.8%	75.6%	N/A
2006	468	809	53.4%	68.4%	N/A	N/A	54.6%	67.7%	N/A	N/A
2007	490	730	46.3%	N/A	N/A	N/A	51.0%	N/A	N/A	N/A
Average			52.4%	68.9%	75.3%	81.6%	52.9%	66.3%	70.8%	74.7%

RETURN RATE DISPARITY FOR COMMUNITY CORRECTIONS BY RACE

A comparison of return rate differences between TDOC and jails demonstrates a difference between rates on the basis of race. However, the difference varies significantly at different periods of time.

Return Rate Differences Between TDOC and Local Jails Releases to Community Corrections by Race								
Calendar Year	Black % Return Rate in Years				White % Return Rate in Years			
	1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs
2001	50.2%	40.5%	24.5%	-17.5%	2.0%	6.8%	3.5%	-8.9%
2002	0.1%	-16.9%	-11.7%	-3.1%	47.9%	34.5%	14.9%	-2.9%
2003	39.3%	7.3%	1.9%	6.9%	12.3%	12.0%	1.6%	-1.8%
2004	-26.7%	-27.3%	-22.0%	-18.2%	21.8%	27.5%	23.3%	10.3%
2005	41.8%	70.6%	25.2%	N/A	20.0%	4.1%	3.4%	N/A
2006	13.4%	-11.6%	N/A	N/A	25.2%	26.6%	N/A	N/A
2007	13.0%	N/A	N/A	N/A	42.6%	N/A	N/A	N/A

RECIDIVISM BY RACE FOR RELEASES TO SENTENCE EXPIRATION

System wide rates of return for both black and white felons released to sentence expiration are declining. However, white return rates are lower than black return rates.

System wide Return Rates for Releases to Expiration by Race January 2001 - December 2007											
Calendar Year	Unique Black Releases	Unique White Releases	Black % Return Rate in Years				White % Return Rate in Years				No Return
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	2,323	1,702	10.6%	20.4%	28.3%	47.1%	8.8%	17.5%	22.6%	35.5%	2,327
2002	2,139	1,919	8.7%	19.2%	26.8%	42.7%	7.1%	15.1%	22.0%	33.4%	2,662
2003	2,408	2,056	8.1%	20.3%	28.2%	40.5%	7.4%	16.4%	23.0%	31.9%	2,833
2004	2,555	2,221	8.4%	18.9%	27.4%	35.8%	6.2%	13.7%	20.7%	27.1%	3,260
2005	2,467	2,357	7.3%	16.9%	25.1%	N/A	6.9%	15.1%	21.3%	N/A	3,557
2006	2,507	2,496	8.1%	16.9%	N/A	N/A	7.4%	14.5%	N/A	N/A	4,004
2007	2,432	2,538	8.3%	N/A	N/A	N/A	7.2%	N/A	N/A	N/A	4,336
Average			8.5%	18.8%	27.1%	41.5%	7.3%	15.4%	21.9%	32.0%	

TDOC black and white return rates for releases to sentence expiration are more comparable.

TDOC Return Rates for Releases to Expiration by Race January 2001 - December 2007											
Calendar Year	Unique Black Releases	Unique White Releases	Black % Return Rate in Years				White % Return Rate in Years				No Return
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	701	884	6.8%	14.7%	22.7%	40.8%	6.4%	14.8%	20.1%	32.9%	1,008
2002	474	994	4.0%	14.9%	21.4%	34.8%	4.8%	11.8%	18.7%	29.3%	1,190
2003	798	1,135	6.5%	16.4%	24.9%	36.2%	5.7%	14.0%	19.8%	27.8%	1,328
2004	858	1,280	4.9%	15.0%	23.2%	30.0%	3.8%	10.7%	17.2%	23.5%	1,580
2005	818	1,224	4.6%	9.7%	15.4%	N/A	4.4%	12.1%	18.4%	N/A	1,634
2006	776	1,350	5.3%	11.3%	N/A	N/A	5.2%	12.7%	N/A	N/A	1,794
2007	796	1,414	3.6%	N/A	N/A	N/A	4.9%	N/A	N/A	N/A	2,027
Average			5.1%	13.7%	21.5%	35.4%	5.0%	12.7%	18.8%	28.4%	

Jail black and white return rates are higher than TDOC return rates and show less decline.

Local Jail Return Rates for Releases to Expiration by Race January 2001 - December 2007											
Calendar Year	Unique Black Releases	Unique White Releases	Black % Return Rate in Years				White % Return Rate in Years				No Return
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	1,622	818	12.2%	22.9%	30.7%	49.8%	11.2%	20.3%	25.3%	38.4%	1,319
2002	1,665	925	10.9%	21.1%	29.2%	46.2%	9.6%	18.7%	25.6%	37.7%	1,472
2003	1,610	921	8.9%	22.2%	29.8%	42.7%	9.6%	19.3%	26.8%	36.8%	1,505
2004	1,697	941	10.1%	20.9%	29.6%	38.8%	9.5%	17.9%	25.5%	31.9%	1,680
2005	1,649	1,133	8.7%	20.4%	29.8%	N/A	9.5%	18.4%	24.4%	N/A	1,923
2006	1,731	1,146	9.4%	19.4%	N/A	N/A	9.9%	16.7%	N/A	N/A	2,210
2007	1,636	1,124	10.6%	N/A	N/A	N/A	10.2%	N/A	N/A	N/A	2,309
Average			10.1%	21.2%	29.8%	44.3%	9.9%	18.5%	25.5%	36.2%	

RETURN RATE DISPARITY FOR SENTENCE EXPIRATION BY RACE

A comparison of return rates for sentence expiration by race reveals that both black and white felons released from jails have significantly higher return rates.

Return Rate Differences Between TDOC and Local Jails Releases due to Sentence Expiration by Race								
Calendar Year	Black % Return Rate in Years				White % Return Rate in Years			
	1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs
2001	5.4%	8.2%	8.0%	9.0%	4.8%	5.5%	5.2%	5.5%
2002	6.9%	6.2%	7.8%	11.4%	4.8%	6.9%	6.9%	8.5%
2003	2.4%	5.8%	4.9%	6.5%	3.8%	5.3%	7.0%	9.0%
2004	5.2%	5.9%	6.4%	8.8%	5.6%	7.2%	8.3%	8.4%
2005	4.0%	10.8%	14.4%	N/A	5.1%	6.4%	6.1%	N/A
2006	4.1%	8.1%	N/A	N/A	4.8%	4.0%	N/A	N/A
2007	6.9%	N/A	N/A	N/A	5.4%	N/A	N/A	N/A

RECIDIVISM BY RACE FOR RELEASES TO PAROLE

Return rates for releases to parole by race are stable and comparable over time. An average of 25% of felons released to parole return within the first year and about half of the felons released to parole return by the third year.

System wide Return Rates for Releases to Parole by Race
January 2001 - December 2007

Calendar Year	Unique Black Releases	Unique White Releases	Black % Return Rate in Years				White % Return Rate in Years				No Return
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	1,794	1,380	25.5%	43.8%	52.5%	64.5%	27.8%	43.8%	50.7%	61.0%	1,174
2002	1,622	1,300	24.0%	43.7%	53.3%	62.6%	26.9%	43.2%	50.5%	59.7%	1,130
2003	1,612	1,401	24.9%	43.4%	53.3%	61.2%	28.7%	45.2%	52.4%	57.3%	1,223
2004	1,693	1,587	26.2%	43.1%	51.8%	57.8%	25.1%	42.6%	48.9%	52.4%	1,471
2005	1,766	1,844	25.8%	46.1%	54.4%	N/A	27.1%	42.1%	48.2%	N/A	1,686
2006	2,092	2,159	27.0%	43.7%	N/A	N/A	26.8%	42.9%	N/A	N/A	2,210
2007	2,178	2,199	26.0%	N/A	N/A	N/A	26.0%	N/A	N/A	N/A	2,818
Average			25.6%	44.0%	53.1%	61.5%	26.9%	43.3%	50.1%	57.6%	

TDOC return rates are comparable to the system wide rates of return.

TDOC Return Rates for Releases to Parole by Race
January 2001 - December 2007

Calendar Year	Unique Black Releases	Unique White Releases	Black % Return Rate in Years				White % Return Rate in Years				No Return
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	1,216	1,050	24.8%	44.2%	53.4%	66.9%	27.7%	44.3%	51.7%	61.9%	802
2002	1,080	981	24.1%	43.4%	54.0%	64.2%	26.5%	42.7%	50.3%	59.8%	781
2003	1,173	1,095	24.6%	43.6%	54.6%	62.7%	28.2%	45.1%	53.2%	58.5%	892
2004	1,206	1,243	26.6%	43.6%	52.1%	58.2%	24.8%	42.2%	48.8%	52.7%	1,092
2005	1,319	1,430	26.0%	46.4%	54.9%	N/A	26.3%	42.1%	49.5%	N/A	1,265
2006	1,546	1,649	26.3%	44.0%	N/A	N/A	27.2%	43.7%	N/A	N/A	1,633
2007	1,569	1,714	26.2%	N/A	N/A	N/A	24.3%	N/A	N/A	N/A	2,095
Average			25.5%	44.2%	53.8%	63.0%	26.4%	43.3%	50.7%	58.2%	

Jail rates of return are also comparable to system wide rates.

**Local Jail Return Rates for Releases to Parole by Race
January 2001 - December 2007**

Calendar Year	Unique Black Releases	Unique White Releases	Black % Return Rate in Years				White % Return Rate in Years				No Return
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	578	330	27.0%	43.1%	50.7%	59.5%	28.2%	42.1%	47.3%	58.2%	372
2002	542	319	23.8%	44.3%	51.8%	59.6%	28.2%	44.5%	51.4%	59.2%	349
2003	439	306	25.7%	42.6%	49.9%	57.4%	30.4%	45.4%	49.7%	52.9%	331
2004	487	344	25.3%	41.7%	51.1%	56.7%	26.5%	44.2%	49.4%	51.2%	379
2005	447	414	25.1%	45.4%	53.0%	N/A	30.0%	42.3%	45.4%	N/A	421
2006	546	510	28.9%	42.9%	N/A	N/A	25.7%	40.6%	N/A	N/A	577
2007	609	485	24.1%	N/A	N/A	N/A	25.6%	N/A	N/A	N/A	723
Average			25.7%	43.3%	51.3%	58.3%	27.8%	43.2%	48.6%	55.4%	

RETURN RATE DISPARITY FOR PAROLE BY RACE

A comparison of releases to parole reveals no significant differences between black or white releases to parole from TDOC and jails.

**Return Rate Differences Between TDOC and Local Jails
Releases to Parole by Race**

Calendar Year	Black % Return Rate in Years				White % Return Rate in Years			
	1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs
2001	2.2%	-1.1%	-2.7%	-7.4%	0.5%	-2.2%	-4.4%	-3.7%
2002	-0.3%	0.9%	-2.1%	-4.6%	1.7%	1.8%	1.2%	-0.6%
2003	1.1%	-1.1%	-4.7%	-5.3%	2.2%	0.3%	-3.5%	-5.6%
2004	-1.4%	-1.9%	-0.9%	-1.5%	1.7%	2.0%	0.7%	-1.5%
2005	-0.9%	-1.0%	-1.9%	N/A	3.7%	0.2%	-4.1%	N/A
2006	2.6%	-1.1%	N/A	N/A	-1.5%	-3.1%	N/A	N/A
2007	-2.1%	N/A	N/A	N/A	1.3%	N/A	N/A	N/A

RECIDIVISM BY RACE FOR RELEASES TO PROBATION

System wide return rates for black felons released to probation are increasing. However, white felon return rates are higher than black felon return rates.

System wide Return Rates for Releases to Probation by Race
January 2001 - December 2007

Calendar Year	Unique Black Releases	Unique White Releases	Black % Return Rate in Years				White % Return Rate in Years				No Return
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	2,033	1,876	31.7%	47.3%	54.2%	64.3%	37.1%	52.2%	58.6%	66.3%	1,358
2002	2,065	2,073	34.2%	50.3%	57.0%	65.7%	41.0%	54.7%	60.4%	66.9%	1,396
2003	1,831	2,260	34.3%	49.6%	56.4%	63.1%	40.0%	53.4%	59.0%	64.9%	1,469
2004	1,757	2,390	38.5%	52.4%	59.0%	64.4%	40.7%	55.7%	60.8%	64.7%	1,469
2005	1,947	2,642	38.5%	54.8%	61.0%	N/A	39.7%	53.7%	59.0%	N/A	1,751
2006	1,985	2,678	40.0%	55.2%	N/A	N/A	39.1%	52.7%	N/A	N/A	1,946
2007	2,003	2,646	39.1%	N/A	N/A	N/A	41.5%	N/A	N/A	N/A	2,407
Average			36.6%	51.6%	57.5%	64.4%	39.9%	53.7%	59.6%	65.7%	

TDOC releases to probation have comparable return rates for black and white felons. Also, TDOC return rates for both groups have posted decreases in years two, three, and four and beyond.

TDOC Return Rates for Releases to Probation by Race
January 2001 - December 2007

Calendar Year	Unique Black Releases	Unique White Releases	Black % Return Rate in Years				White % Return Rate in Years				No Return
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	219	299	28.8%	54.3%	63.0%	72.6%	28.4%	49.2%	56.2%	65.9%	162
2002	182	290	32.4%	51.6%	61.0%	69.2%	30.0%	46.6%	52.1%	58.6%	176
2003	201	393	23.9%	42.3%	52.7%	58.7%	29.3%	48.1%	56.2%	62.1%	232
2004	245	423	31.4%	45.3%	54.3%	59.6%	27.7%	45.2%	52.5%	56.7%	282
2005	193	446	29.5%	54.9%	61.7%	N/A	34.1%	46.9%	51.3%	N/A	279
2006	251	495	33.5%	50.2%	N/A	N/A	31.7%	44.6%	N/A	N/A	372
2007	226	460	29.6%	N/A	N/A	N/A	28.9%	N/A	N/A	N/A	430
Average			29.9%	49.8%	58.5%	65.0%	30.0%	46.7%	53.7%	60.8%	

Jail return rates for both black and white felons released to probation are increasing.

**Local Jail Return Rates for Releases to Probation by Race
January 2001 - December 2007**

Calendar Year	Unique Black Releases	Unique White Releases	Black % Return Rate in Years				White % Return Rate in Years				No Return
			1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
2001	1,814	1,577	32.1%	46.5%	53.1%	63.3%	38.7%	52.8%	59.0%	66.3%	1,196
2002	1,883	1,783	34.4%	50.2%	56.6%	65.3%	42.8%	56.0%	61.8%	68.2%	1,220
2003	1,630	1,867	35.6%	50.6%	56.8%	63.7%	42.3%	54.5%	59.6%	65.5%	1,237
2004	1,512	1,967	39.6%	53.6%	59.7%	65.1%	43.5%	58.0%	62.5%	66.4%	1,187
2005	1,754	2,196	39.5%	54.7%	60.9%	N/A	40.8%	55.1%	60.6%	N/A	1,472
2006	1,734	2,183	40.9%	55.9%	N/A	N/A	43.1%	56.8%	N/A	N/A	1,574
2007	1,777	2,186	40.3%	N/A	N/A	N/A	41.1%	N/A	N/A	N/A	1,977
Average			37.5%	51.9%	57.4%	64.4%	41.8%	55.5%	60.7%	66.6%	

RETURN RATE DISPARITY FOR PROBATION BY RACE

A comparison of TDOC and jail releases to probation on the basis of race reveals significant differences.

**Return Rate Differences Between TDOC and Local Jails
Releases to Probation by Race**

Calendar Year	Black % Return Rate in Years				White % Return Rate in Years			
	1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs
2001	3.3%	-7.9%	-9.9%	-9.3%	10.3%	3.7%	2.8%	0.4%
2002	1.9%	-1.5%	-4.4%	-3.9%	12.8%	9.5%	9.7%	9.6%
2003	11.7%	8.3%	4.1%	5.0%	13.1%	6.4%	3.3%	3.4%
2004	8.2%	8.3%	5.4%	5.6%	15.8%	12.8%	10.0%	9.7%
2005	10.0%	-0.2%	-0.7%	N/A	6.7%	8.2%	9.2%	N/A
2006	7.5%	5.7%	N/A	N/A	11.4%	12.2%	N/A	N/A
2007	10.7%	N/A	N/A	N/A	12.2%	N/A	N/A	N/A

TYPE OF OFFENSE GROUP BY RACE

System wide, there is no apparent racial disparity in *person offense* releases. Racial disparities do exist for *societal offense* releases (which are disproportionately black), and *property offense* releases (which are disproportionately white). These same trends are seen at the local jails and TDOC levels. *Other offense* releases also show a disproportionate pattern (60%/40%) with more white felon releases system wide in 2007. However, TDOC shows the highest level of disproportionate release of this offense group with 72% of those released being white felons.

System Wide Releases by Offense Group and Race January 2001 - December 2007											
CY	Unique Releases	Person		Property		Societal		Other		Unknown	
		Black	White	Black	White	Black	White	Black	White	Black	White
2001	12,151	1,055	956	2,508	2,997	2,078	850	716	741	72	46
2002	12,649	1,027	1,036	2,687	3,153	2,015	1,013	646	773	79	64
2003	12,904	962	1,184	2,629	3,267	2,014	1,248	592	736	60	63
2004	13,479	1,043	1,147	2,607	3,424	2,195	1,417	519	820	69	57
2005	14,500	1,172	1,171	2,582	3,781	2,223	1,682	643	906	79	60
2006	15,452	1,196	1,272	2,715	4,031	2,372	804	701	968	73	84
2007	15,520	1,239	1,300	2,610	3,981	2,514	1,734	682	1,023	70	201

System Wide Releases by Offense Group and Race January 2001 - December 2007											
CY	Unique Releases	Person		Property		Societal		Other		Unknown	
		Black	White	Black	White	Black	White	Black	White	Black	White
2001	12,151	52.5%	47.5%	45.6%	54.4%	71.0%	29.0%	49.1%	50.9%	61.0%	39.0%
2002	12,649	49.8%	50.2%	46.0%	54.0%	66.5%	33.5%	45.5%	54.5%	55.2%	44.8%
2003	12,904	44.8%	55.2%	44.6%	55.4%	61.7%	38.3%	44.6%	55.4%	48.8%	51.2%
2004	13,479	47.6%	52.4%	43.2%	56.8%	60.8%	39.2%	38.8%	61.2%	54.8%	45.2%
2005	14,500	50.0%	50.0%	40.6%	59.4%	56.9%	43.1%	41.5%	58.5%	56.8%	43.2%
2006	15,452	48.5%	51.5%	40.2%	59.8%	74.7%	25.3%	42.0%	58.0%	46.5%	53.5%
2007	15,520	48.8%	51.2%	39.6%	60.4%	59.2%	40.8%	40.0%	60.0%	25.8%	74.2%

Person offense releases do show different trends at the local jails and TDOC levels. Jails disproportionately (55.3%/44.7%) released black felons for a *person offense* and TDOC disproportionately (57.8%/42.2%) released white felons for a *person offense* in 2007.

TDOC Releases by Offense Group and Race											
January 2001 - December 2007											
CY	Unique Releases	Person		Property		Societal		Other		Unknown	
		Black	White	Black	White	Black	White	Black	White	Black	White
2001	4,423	48.3%	51.7%	41.3%	58.7%	69.1%	30.9%	32.4%	67.6%	51.5%	48.5%
2002	4,336	44.6%	55.4%	40.6%	59.4%	68.0%	32.0%	25.7%	74.3%	53.3%	46.7%
2003	4,873	40.4%	59.6%	39.4%	60.6%	65.0%	35.0%	27.7%	72.3%	46.2%	53.8%
2004	5,348	41.9%	58.1%	36.9%	63.1%	62.8%	37.2%	27.2%	72.8%	51.6%	48.4%
2005	5,545	44.9%	55.1%	34.8%	65.2%	58.9%	41.1%	30.0%	70.0%	48.8%	51.2%
2006	6,197	40.6%	59.4%	36.9%	63.1%	56.2%	43.8%	32.9%	67.1%	51.0%	49.0%
2007	6,328	42.2%	57.8%	34.5%	65.5%	58.4%	41.6%	28.0%	72.0%	36.9%	63.1%

Racial disparities also exist for *societal offense* releases (which are disproportionately black), and *property offense* releases (which are disproportionately white). This same trend is seen at the system wide level. *Other offense* releases also show a disproportionate pattern (60%/40%) with more white felon releases system wide in 2007. However, TDOC shows the highest level of disproportionate release of this offense group with 72% of those released being white felons.

Local Jail Releases by Offense Group and Race											
January 2001 - December 2007											
CY	Unique Releases	Person		Property		Societal		Other		Unknown	
		Black	White	Black	White	Black	White	Black	White	Black	White
2001	7,728	56.5%	43.5%	48.1%	51.9%	72.0%	28.0%	53.2%	46.8%	64.7%	35.3%
2002	8,313	54.3%	45.7%	48.9%	51.1%	65.8%	34.2%	50.1%	49.9%	55.8%	44.2%
2003	8,031	49.1%	50.9%	47.6%	52.4%	59.9%	40.1%	50.4%	49.6%	50.0%	50.0%
2004	8,131	53.1%	46.9%	47.6%	52.4%	59.6%	40.4%	43.3%	56.7%	55.8%	44.2%
2005	8,955	54.9%	45.1%	44.3%	55.7%	55.9%	44.1%	45.3%	54.7%	60.2%	39.8%
2006	9,255	56.3%	43.7%	42.6%	57.4%	92.4%	7.6%	45.5%	54.5%	44.4%	55.6%
2007	9,192	55.3%	44.7%	43.2%	56.8%	59.7%	40.3%	45.1%	54.9%	22.3%	77.7%

RECIDIVISM BY RACE AND OFFENSE GROUP

Person Offense

Return rates for both black and white felons are lowest for those convicted of a *person offense*. The first year return rates for black felons average 17.4%. However, this average is a composite of yearly rates that have been increasing over time. White felons' return rates for the first year average 19.9%. This average is a composite of yearly rates that are decreasing. Average rates of return for years two and three are comparable on the basis of race. Four years and beyond average rates show decreasing returns for both black and white felons.

System wide Return Rates for Releases by Race for Offense Group										
Person Offenses										
January 2001 - December 2007										
CY	Unique Person Offn Releases	Black				White				No Readmissions
		% Return Rate in Years				% Return Rate in Years				
		1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
-										
2001	2,011	16.3%	27.5%	34.5%	48.7%	20.0%	28.9%	33.8%	44.0%	1,076
2002	2,063	15.8%	28.3%	35.7%	47.4%	20.9%	30.6%	36.2%	44.4%	1,116
2003	2,146	15.9%	27.0%	34.0%	43.8%	20.1%	29.2%	35.3%	42.4%	1,223
2004	2,190	17.1%	28.0%	35.9%	43.0%	18.5%	27.5%	33.0%	38.4%	1,301
2005	2,343	19.5%	31.4%	37.7%	N/A	20.1%	30.6%	35.4%	N/A	1,438
2006	2,468	19.0%	30.9%	N/A	N/A	21.9%	30.7%	N/A	N/A	1,607
2007	2,539	18.3%	N/A	N/A	N/A	18.1%	N/A	N/A	N/A	1,891
Average		17.4%	28.8%	35.6%	45.7%	19.9%	29.6%	34.7%	42.3%	

Property Offense

Return rates for *property offense* are stable across time for both black and white felons. White felon return rates are higher for years one - three. By fours years and beyond the rates become comparable.

System wide Return Rates for Releases by Race for Offense Group										
Property Offenses										
January 2001 - December 2007										
CY	Unique Person Offn Releases	Black				White				No Readmissions
		% Return Rate in Years				% Return Rate in Years				
		1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
-										
2001	5,505	26.4%	40.9%	49.0%	62.6%	31.3%	45.8%	51.9%	61.1%	2,103
2002	5,840	25.4%	40.6%	48.2%	59.2%	31.4%	44.2%	50.4%	59.2%	2,383
2003	5,896	24.9%	41.1%	49.3%	58.3%	32.6%	46.6%	52.5%	58.2%	2,462
2004	6,031	25.1%	39.0%	47.6%	54.3%	30.6%	44.2%	50.3%	55.1%	2,729
2005	6,363	25.2%	40.3%	47.9%	N/A	32.4%	45.0%	50.8%	N/A	3,058
2006	6,746	25.7%	39.7%	N/A	N/A	31.8%	44.9%	N/A	N/A	3,573
2007	6,591	27.1%	N/A	N/A	N/A	29.4%	N/A	N/A	N/A	4,112
Average		25.7%	40.3%	48.4%	58.6%	31.4%	45.1%	51.2%	58.4%	

Societal Offense

Black felon return rates for *societal offense* have shown modest increases across time. While white felon return rates for societal offenses have also had periods of increase, white felon return rates are lower than black felon return rates and are incrementally declining.

System wide Return Rates for Releases by Race for Offense Group										
Societal Offenses										
January 2001 - December 2007										
CY	Unique Person Offn Releases	Black % Return Rate in Years				White % Return Rate in Years				No Readmissions
		1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
-										
2001	2,928	24.3%	40.6%	48.6%	62.0%	24.4%	37.3%	44.4%	53.3%	1,187
2002	3,028	24.8%	41.5%	49.5%	61.4%	25.5%	37.6%	44.7%	52.5%	1,259
2003	3,262	24.5%	40.7%	49.0%	57.7%	29.6%	43.2%	50.2%	55.8%	1,403
2004	3,612	27.7%	42.0%	49.5%	55.5%	27.9%	42.3%	47.7%	50.5%	1,679
2005	3,905	28.8%	44.7%	52.4%	N/A	24.3%	37.3%	43.6%	N/A	1,912
2006	4,176	28.5%	42.1%	N/A	N/A	25.8%	38.4%	N/A	N/A	2,333
2007	4,248	26.5%	N/A	N/A	N/A	24.8%	N/A	N/A	N/A	2,816
Average		26.4%	41.9%	49.8%	59.2%	26.0%	39.4%	46.1%	53.0%	

Other Offense

Other offense return rates are increasing for both races across years one – three; however, white felon return rates are on average higher than black felon return rates. Both races have decreased return rates for years four and beyond.

System wide Return Rates for Releases by Race for Offense Group										
Other Offenses										
January 2001 - December 2007										
CY	Unique Person Offn Releases	Black % Return Rate in Years				White % Return Rate in Years				No Readmissions
		1 Yr	2 Yrs	3 Yrs	4+ Yrs	1 Yr	2 Yrs	3 Yrs	4+ Yrs	
-										
2001	1,457	19.4%	31.7%	39.2%	53.4%	24.6%	38.9%	45.2%	56.8%	654
2002	1,419	19.3%	31.7%	38.7%	51.5%	27.9%	40.9%	48.8%	58.7%	632
2003	1,328	21.3%	34.0%	41.6%	52.0%	27.9%	39.5%	45.2%	55.0%	615
2004	1,339	24.3%	36.2%	42.0%	48.9%	25.1%	39.6%	45.7%	51.0%	667
2005	1,549	23.5%	36.2%	44.0%	N/A	29.6%	42.1%	47.5%	N/A	798
2006	1,669	28.7%	41.1%	N/A	N/A	27.6%	40.4%	N/A	N/A	930
2007	1,705	23.6%	N/A	N/A	N/A	27.3%	N/A	N/A	N/A	1,131
Average		22.9%	35.2%	41.1%	51.5%	27.1%	40.2%	46.5%	55.4%	

NOTEWORTHY FINDINGS AND CONCLUSIONS

While many people assume that most, if not all, felons eventually return to prison, the good news is that felons being released from TDOC are less likely to return to custody today than they were in the past and rates of return are declining. Less than one in five felons return within one year of release. One in three felons return by year two and fewer than 40% are returned within three years. These return rates represent significant declines for TDOC.

Even better news is that TDOC is maintaining extremely low return rates for those serious offenders convicted of crimes against persons (murder, rape, assault). One in ten felons convicted of a crime against a person returns within one year of release. Fewer than one in five has returned by year two. One in four felons returned by year three and just over one in three felons returned by years four and beyond. While any return of such serious offenders is undesirable, the consistent ability of TDOC to achieve these low return rates is commendable.

This study has shown that the type of release corresponds to rates of return. Release to sentence expiration has the lowest rate of return with fewer than one in three felons returning. Releases to parole demonstrate a stable return rate that is evident whether a felon is released from TDOC or local jails. However, one out of two felons will be returned within three years of being released to parole.

Two types of release contributing to high return rates are probation and community corrections. While TDOC has decreased the return rate for releases to probation, increasing rates of return are occurring in local jail releases to probation. Currently, more than half of all felons released from jail to probation will return within two years.

Community corrections is a poor performer when it comes to return rates. One out of two felons released to community corrections returns within the first year. Three out of four return by the third year after release. Changes in the structure of program delivery within community corrections as well as review of selection criteria for those released to community corrections may offer more desirable outcomes in the future.

The most influential aspect governing return rates is location of release. A glaring disparity in rates of return for local jails, when compared to TDOC, signals an area worthy of attention. Felons released from jails are returning at significantly high rates. Comparisons of return rates by type of release and offense consistently demonstrate that felons released from jail are both more likely to return to prison and do so within a shorter span of time. Efforts to examine the nature of confinement and release from jails could provide information useful in reducing their return rates.

This study has provided an analysis of recidivism across time to facilitate the recognition of trends. Comparisons have been made to identify areas within which improvement in rates of return can be verified and areas within which improvement is needed. Policy

makers may find this information to be useful in shaping continued efforts to reduce recidivism in Tennessee.